Western Area Power Administration
Request for Proposal
Purchase of Firm Energy and Capacity for NNSA

March 20, 2026

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1. Introduction

1.1 Purpose

The Western Area Power Administration (WAPA), a federal power marketing agency of the U.S. Department of Energy (DOE), through the Colorado River Storage Project (CRSP) Region is soliciting proposals on behalf of DOE's National Nuclear Security Administration (NNSA) for up to 10 MW of Western States Power Pool (WSPP) Schedule C Firm Capacity and Energy from electric energy supplier(s) (Supplier). The proposed contract is for the full months of September 2026, through June 2027.

1.2 Background

NNSA oversees the power procurement for its facilities within Sandia National Laboratory (SNL) facilities, both collocated at Department of War (DOW), a.k.a. Department of Defense, Kirtland Air Force Base (KAFB) near the southern boundary of the City of Albuquerque, New Mexico. Both facilities are served through the Public Service Company of New Mexico (PNM) transmission system and Balancing Authority. NNSA and the DOW, for the U.S. Air Force, jointly secure power supply for SNL and KAFB (SNL/KAFB) through power purchase agreements (PPAs), referred to in this Request for Proposal (RFP) as either PPA or Contract. WAPA and NNSA have an Interagency Agreement which enables WAPA to secure contracts for supplemental electric supplies, beyond federal hydropower allocations, from third parties for meeting the needs of SNL/KAFB. Under these agreements, SNL/KAFB is obligated to provide WAPA with necessary funds to pay for the electric supply service provided by WAPA.

1.3 RFP Administrator

The duties of the RFP Administrator for NNSA's SNL/KAFB power procurement RFP will be performed by WAPA's CRSP Region in close collaboration with NNSA. The WAPA CRSP Contracts and Energy Services Team and Energy Management and Marketing Office (EMMO) have been working with SNL/KAFB since 1989. CRSP and NNSA personnel have extensive experience working together and procuring electric energy for the federal sites.

2. RFP Logistics

2.1 Schedule for RFP

RFP Release Date	Friday, March 20, 2026
Proposals Due Date	COB Friday, March 27, 2026
Preliminary Evaluation and Short-List Notification	Thursday, April 2, 2026
Short-List Bid Refresh Period	Morning of Friday, April 3, 2026
Contract Award and PPA Draft Notification	COB Friday, April 3, 2026
PPA Negotiations Proceed	Monday, April 6, 2026
Tentative PPA Execution	Friday May 1, 2026

Letter of Credit Due, if applicable	Friday, August 28, 2026
PPA Start Date	Tuesday, September 1, 2026

The above schedule is tentative and may change due to technical considerations and negotiation timelines. WAPA reserves the right to extend or postpone the schedule at any time.

2.2 Response Information and Due Date

Responses are due on or before **Friday, March 27, 2026**, by close of business (COB), 5:00 p.m. MDT, approximately 7 days after the RFP is released to market vendors. Send response via e-mail to: CRSP-Energy@wapa.gov, with the subject line "WAPA-NNSA 2026-2027 RFP Response - *[Name of Organization]"*. If email is unavailable, mail paper responses to:

Western Area Power Administration
Colorado River Storage Project
Energy Management and Marketing Office
1800 South Rio Grande Avenue
Montrose, CO 81401

2.3 Questions and Additional Information

For questions and additional information, please contact Mr. Christopher Simon by email at CRSP-Energy@wapa.gov or csimon@wapa.gov, or by phone at 970-387-2342.

Send pertinent questions as soon as possible and before the proposal due date to allow time for CRSP to review and respond to them individually via e-mail. Questions that are less time sensitive can be asked in Section 8.7 of this RFP. Also reference the Question-and-Answer (Q/A) response document on our website, which has a few questions from the previous RFPs, released in 2023 and 2025, that may help answer questions.

To obtain a copy of the RFP documents and to view the Q/A response document, visit CRSP's Power Marketing website at: https://www.wapa.gov/regions/CRSP/PowerMarketing/Pages/power-marketing.aspx.

2.4 RFP Instructions

Read Section 3 on Proposal Description for specifics. Responders are expected to fill in the tables and text boxes in Section 8 on Respondent Information and Proposal.

3. Proposal Description

3.1 Supply Requirements

Below are the supply requirements that WAPA and NNSA are requesting. Note: each month has distinct schedules and megawatt-hour (MWh) totals.

3.1.1 Service Schedule

WAPA will accept only firm energy and capacity energy resources from the following Rate Service Schedule from the WSPP Agreement: https://www.wspp.org/pages/documents/09_11_23_current_effective_agreement.pdf

Service Schedule C: Firm Capacity/Energy Sale or Exchange Service can be viewed in the WSPP Agreement starting on page 120.

3.1.2 Supply Blocks and Timing

The following supply blocks are defined as Around the Clock (ATC), meaning seven days a week, 24 hours a day (7x24). The times will follow Mountain Prevailing Time (MPT).

A. CY 2026 – Total: 14,645 MWh

- i. September: 5 MW ATC (7x24) – totaling 3,600 MWh.
- ii. October: 5 MW ATC (7x24) – totaling 3,720 MWh.
- iii. November: 5 MW ATC (7x24) – totaling 3,605 MWh, including Daylight Savings Time change (fall back: one hour gained) on Sunday, November 1.
- iv. December: 5 MW ATC (7x24) – totaling 3,720 MWh.

B. CY 2027 – Total: 39,830 MWh

- i. January: 10 MW ATC (7x24) – totaling 7,440 MWh.
- ii. February: 10 MW ATC (7x24) – totaling 6,720 MWh.
- iii. March: 10 MW ATC (7x24) – totaling 7,430 MWh, including Daylight Savings Time change (spring forward: one hour lost) on Sunday, March 14.
- iv. April: 5 MW ATC (7x24) – totaling 3,600 MWh.
- v. May: 10 MW ATC (7x24) – totaling 7,440 MWh.
- vi. June: 10 MW ATC (7x24) – totaling 7,200 MWh.

All blocks, totaling 54,475 MWh, will be awarded to a single Supplier.

It is emphasized that the Schedule C firm capacity/energy purchases in the blocks listed above are critical to the national defense operations located at SNL/KAFB.

3.1.3 Start Date and Term Length

The start date for this PPA proposal must begin at midnight (12:00 a.m.) on Tuesday, September 1, 2026. The intended Contract length is for 10 calendar months and will end at 11:59 p.m., on Wednesday June 30, 2027.

3.1.4 Scheduling

The Supplier shall be responsible for all scheduling, NERC electronic tagging, and dispatching services to the below Network Point(s) of Interconnection. All balancing requirements related to the delivery at WAPA's Load Metering Points will be the responsibility of the Merchant Desk.

Merchant Desk services for scheduling and balancing the SNL/KAFB supply and load requirements on a real-time basis will be provided by the Los Alamos Power Pool (LAPP). The LAPP is a joint operation of NNSA Los Alamos Field Office, Los Alamos National Laboratory (LANL), and the Los Alamos County Department of Public Utilities (LAC) and has provided Merchant Desk and Scheduling Agent Services for SNL/KAFB since January 1, 2009, and will continue to do so until 2053, or further. WAPA will ensure that real-time information on loads and resources of SNL/KAFB will continue to be electronically communicated to the LAPP dispatch center for purposes of scheduling, balancing, real-time purchases, and real-time excess power marketing.

The Supplier shall coordinate with LAPP and/or WAPA for scheduling, NERC electronic tagging, and dispatching supplies from the Network Point of Interconnection to WAPA's Load Metering Points.

3.1.5 Network Point(s) of Interconnection

The Network Points of Interconnection (Delivery), where power may be delivered into PNM's transmission system, are **Four Corners (FC) 345 kV, San Juan (SJ) 345 kV, or Ojo 345 kV,** as defined in WAPA and PNM's Network Integration Transmission Service Agreement (NITSA) and the Network Operating Agreement's (NOA) "Network Point(s) of Interconnection."

Capacity and energy will be delivered by PNM to the WAPA and LAC Load Metering Points as defined in the NOAs ("WAPA and LAC Load Metering Points"), which are located at SNL/KAFB and LAC/LANL. If power is to be delivered to the interconnections with PNM at any point(s) other than FC 345 kV, SJ 345 kV, or Ojo 345 kV, then the award of the Contract, as a result of this RFP, is subject to the Available Transmission Capability (ATC) on the PNM system for delivery of power from the new point to the WAPA Load Metering Points and LAC Delivery Points.

3.1.6 Transmission

The Supplier shall be responsible for all costs (tariffs, congestion charges, etc.) and transmission losses incurred for delivery of Firm Power to the Network Point of Interconnection.

WAPA shall be responsible for all transmission, ancillary service costs, and congestion charges as per the Transmission Provider's (PNM) Open Access Transmission Tariff (OATT) from the Network Point of Interconnection to WAPA's Load Metering Points. WAPA shall retain all, if any, Firm Transmission Rights (FTR), Auction Revenue Rights (ARR) and/or Congestion Revenue Rights (CRR) allocated to WAPA on PNM's system.

3.1.7 Contract Pricing

It is preferred that all proposed prices be stated in a single, fixed rate expressed in $/MWh (e.g., $40.15/MWh) for the Contract period. WAPA may consider separate rates for Capacity and Energy. A load factor of 100 percent for the applicable delivery period will be used in evaluating proposed Capacity and Energy rates.

The pricing shall include the following services:

- Costs of generating WSPP Service Schedule C Firm Capacity and Firm Energy.
- All transmission and Ancillary Services costs, including congestion costs and losses, to the Network Point(s) of Interconnection.
- All other costs associated with the delivery of Firm Capacity and Firm Energy to the Network Point(s) of Interconnection.

  The Supplier shall be responsible for all present lawful taxes applicable to the wholesale sales of services, delivery, capacity, and energy to the Network Point(s) of Interconnection. The Contract prices will be revised to reflect future changes, if any, in taxes which are related solely to the generated energy and actually paid by the Supplier. The tax charges shall not include any taxes related to payroll, property, revenue, and/or income related taxes.

3.1.8 Supplier Financial Rating

Supplier's financial condition and creditworthiness shall be an important selection criterion. A Supplier shall be required to demonstrate adequate financial and physical resources to provide capacity and energy to WAPA to meet SNL/KAFB requirements during the term of the Contract. Credit ratings from S&P, Moody's, or other credit agencies will be required in Section 8.1.

3.1.9 Letter of Credit Requirements

A letter of credit (LC) may be required as collateral from the selected Supplier by the start of the contract. This determination will be based on the Supplier's credit rating and the performance and payment history with WAPA CRSP, if applicable. The Supplier may be notified whether an LC is required before the price refresh date or at the time of selection. If CRSP does require an LC from the selected Supplier, it will be equal to cost of the first 3 months of service, which includes the amount of energy, in this case 10,925 MWh, multiplied by the price of that energy, in $/MWh.

3.2 PPA Payments

Although WAPA will be the contracting party, SNL/KAFB will be responsible for payments as the result of an awarded Contract. WAPA will make payments from the fund sources provided by SNL/KAFB which are committed to WAPA through its agreements with NNSA. WAPA will be responsible for administering the PPA entered as a result of this RFP.

4. Evaluation of Proposals

4.1 Evaluation Criteria

Evaluation of all proposals will be performed in two steps. Step 1 will include evaluation by WAPA and NNSA using the evaluation criterion in the list below:

- Supplier's experience
- Supplier's financial condition
- Location of supply source(s)
- Reliability of supply source(s)
- Adequacy of transmission path(s)
- Thoroughness of proposal responses

To qualify in Step 1, the Supplier must demonstrate its ability to supply the quantities of Capacity and Energy requested for the proposed term and that it has, or will be able to obtain, a firm transmission service contract for delivering Capacity and Energy to the Network Point(s) of Interconnection, or has made other transmission arrangements pursuant to Section 3.1.5. The Supplier, or the entity guaranteeing the transactions proposed in the Supplier's proposal, must have an investment-grade credit rating from an authorized credit agency.

Upon successful completion of Step 1, a short-list of qualified suppliers may be created. Inclusion on the short-list will be based on a comparative analysis of factors such as the competitiveness of proposed energy prices, the relative feasibility and attractiveness of the proposal, and other pertinent information gathered from all RFP respondents. Even if a Supplier successfully passes the Step 1 evaluation, they may not proceed to the short-list if their proposal is deemed less competitive in terms of price or overall feasibility when compared to other proposals. If a Supplier's proposal does not pass the Step 1 evaluation or is not selected for the short-list, no further evaluation will be conducted for that proposal. Suppliers will be formally notified whether their proposal has been rejected or if they have progressed to Step 2.

Step 2 will include a price refresh for the Suppliers passing Step 1 and the Suppliers on the short-list, if applicable. Since the Suppliers making it to Step 2 have passed Step 1, the selection will be based on the lowest price during the price refresh period. The selected Supplier will be notified and sent the draft PPA to review. All other Suppliers will be notified that their proposal has been rejected.

In view of the volatile and ever-changing power market, the evaluation process will involve WAPA and NNSA's judgment in selecting a proposal, which at the time of the selection process, is determined to be most beneficial to the government.

4.2 Negotiations

WAPA may, after receiving a proposal, request a meeting or conference call to discuss a Supplier's proposal. The purpose of these discussions is to provide WAPA with clarity and a full understanding of the details of a proposal for evaluation purposes. Further negotiations will be for discussing and finalizing a PPA.

5. Contract Award and Power Purchase Agreement

WAPA and the prospective Supplier that is selected for a successful proposal will enter a Contract or Contracts for the purchase of electric energy (a PPA). All terms and conditions of the WSPP Agreement that are not in conflict with terms and conditions of the Contract shall apply to the sale.

The Supplier shall clearly explain each proposed option with all the conditions and exceptions. The Supplier should indicate its major concerns and desired changes with the proposed Contract. The Contract(s) will be finalized based on negotiations with the successful Supplier.

6. Confidentiality

WAPA and NNSA personnel will review RFP proposals in accordance with their duties and obligations as federal employees. All federal and non-federal personnel participating in reviewing RFP proposals will first execute a Non-Disclosure Agreement (NDA).

7. Reservation of Rights

This RFP is an invitation to submit proposals to WAPA on behalf of NNSA; it does not constitute a commitment to purchase and creates no obligation to sign any PPA or to enter into a transaction under a Contract. WAPA reserves the right to request information from a Supplier at any time during the RFP process. WAPA reserves the right to reject any proposal at any time for any reason. WAPA reserves the right to either suspend or terminate this RFP at any time for any reason or no reason. WAPA reserves the right to award contracts to one or more Suppliers, and if fair and reasonable proposals are not obtained, WAPA may elect not to award any Contract under this RFP.

WAPA, with input from NNSA, may at any time choose to (a) formulate and implement new or additional criteria for the evaluation and selection of proposals; (b) negotiate with any Supplier; or (c) modify this RFP as it deems appropriate to implement the RFP and to comply with applicable law or other direction provided by the CRSP EMMO office.

WAPA is not liable to any Supplier or other third party for any actions it takes in connection with the RFP, including withdrawing, suspending, or terminating this RFP or rejecting any Proposal. Suppliers should not expect to obtain any exclusive rights by submitting proposals.

8. Respondent Information and Proposal

Please fill in the tables and text boxes below concisely and accurately.

8.1 Firm Information

Legal Name of Organization	
Website:	
Mailing Address:	
Year Established:	
Form of Organization:	
State of Incorporation:	
Corporate Headquarters:	
U.S. Headquarters:	
Project Office Location:	
Total U.S. Deployed MWac:	
Total U.S. Contracted MWac:	
Annual Revenue Range:	
Number of U.S. Employees	
List RTO/ISO Experience:	

Firm Credit Rating: (e.g., AAA, AA, A, BBB, BB, B, C, D)	
Authorized Rating Agency confirming Firm Credit Rating	

8.2 Contact Information

Primary Contact Name:	
Primary Contact Title:	
Primary Contact Phone:	
Primary Contact Email:	
Primary Contact Address:	
Secondary Contact Name:	
Secondary Contact Title:	
Secondary Contact Phone:	
Secondary Contact Email:	
Secondary Contact Address:	

8.3 Proposal Information

Bid Price ($/MWh) - Single Price, No Escalation	
Interconnection Point(s) of Delivery. Provide an alternative other than FC, SJ, or Ojo 345 kV, if applicable.	

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8.4 Supplier's Experience Narrative

In the text box below, briefly describe any relevant experience that qualifies your firm as to why it can supply NNSA with the requested electric power supply.

Narrative:

8.5 Supply Source(s) - Type(s) and Location(s)

In the text box below, describe the location of the supply source(s), technology type(s), and the location(s) of the source(s).

Narrative:

8.6 Transmission Path

In the text box below, describe the transmission pathway(s) from the supply source(s) location(s) from Section 8.5 to the Network Point of Interconnection. Is the transmission path under an existing firm contract or will a firm contract or non-firm transmission be obtained?

Narrative:

8.7 Questions and Concerns

In the text box below, describe any concerns or questions that your firm has for supplying electric energy and capacity to NNSA prior to the price refresh date.

Narrative: