

NOTES



Joint Planning Agreement (JPA)

<https://www.wapa.gov/regions/DSW/pages/jpa.aspx>

No.	Subject	Discussion
1.	Introductions	<ul style="list-style-type: none"> • All participants and WAPA
2.	Meeting Regiment <ul style="list-style-type: none"> • Use of email for questions/comments 	<ul style="list-style-type: none"> • Questions and comments can be emailed to DSWContracts@wapa.gov.
2.	Meeting Regiment <ul style="list-style-type: none"> • Working Lunch 	<ul style="list-style-type: none"> • To minimize travel costs and increase effectiveness, meetings will be all-day with working lunches.
2.	Meeting Regiment <ul style="list-style-type: none"> • Drafting of Joint Planning Agreement meeting structure 	<ul style="list-style-type: none"> • Meetings will be used to review and create the JPA. We will use a spreadsheet containing the original draft text, proposed language, and final outcome to track changes. • Customers and interested parties will be able to participate by: <ul style="list-style-type: none"> ▪ attending meetings in person, ▪ by WebEx, and/or conference call ▪ submit comments using DSWContracts@wapa.gov ▪ speaking directly with DSW personnel • Meeting dates and time will be determined at each meeting. • WAPA will send an email notification for JPA meetings, WebEx, or conference calls. • Documents, meeting dates, and times will be posted on the new JPA webpage at https://www.wapa.gov/regions/DSW/pages/jpa.aspx. • The CTC webpage is still available at https://www.wapa.gov/regions/DSW/Pages/customer-technical-committee.aspx. • This process will not impede Government-to-Government Consultation with tribes.
3	Material Review and Discussion <ul style="list-style-type: none"> • Establishing Timelines for completion 	<ul style="list-style-type: none"> • DSW's goal is to complete the new JPA by September 30, 2018
		<ul style="list-style-type: none"> •

Comments/Questions:

Response:

<p>3</p>	<p>Material Review and Discussion</p> <ul style="list-style-type: none"> • Roles/Responsibilities 	<ul style="list-style-type: none"> • DSW will compile comments and revise the draft agreement. Comments from participants will be included for review at the next meeting. Comments to be sent NLT 1 week prior to each meeting.
<p>3</p>	<p>Material Review and Discussion</p> <ul style="list-style-type: none"> • Specific Topics discussions 	<ul style="list-style-type: none"> • The 1995 agreement includes documentation that the JPA Principles shall remain in effect until superseded by a Joint Planning Agreement (JPA). • The JPA agreement does not replace existing processes such as the Boulder Canyon E&OC or the Parker-Davis Project Advancement of Funds. It implements principles of the 1995 JPA. • The JPA provides a collaborative, efficient, and transparent multi-functional approach for the Parker-Davis Project and Intertie Project customers to communicate on a variety of critical issues as related to transmission. • Ensure non-JPA signatories have the same opportunities for participating in the process as JPA signatories. • Create a common set of terms and definitions in the JPA. Align with terms and definitions of the TYP. • Customers who have a transmission contract for Intertie and/or Parker-Davis are eligible to sign, as are Parker-Davis Project firm electric service and priority use power customers.
<p>3</p>	<p>Material Review and Discussion</p> <ul style="list-style-type: none"> • Draft Joint Planning Agreement 	<p>DSW will start working on adding WAPA standard language to the draft JPA and send out prior to May 10, 2018, meeting. The next meeting will be May 10, 2018, from 10:30 am to 4:30 pm at DSW.</p> <p>Participants requesting Wi-Fi access during the JPA meeting must send e-mail request to DSWContracts@wapa.gov and include your full name, title, company, and phone number.</p>

Comments/Questions:

Response:

	<p>A participant wanted to know if an entity that does not sign the agreement can still participate in the JPA processes.</p>	<p>Customers can participate in processes memorialized in the JPA if they are not signatories. Additionally, customers are always welcome to work directly with DSW on issues.</p>
	<p>A participant expressed concerns about the resources (time and cost) necessary to negotiate the JPA.</p>	<p>DSW will use conference bridges and WebEx for all negotiation meetings. Additionally, DSW will post meeting notes on its website and will accept comments on JPA language by email. The comments will be shared with all participants.</p>
	<p>Why is a JPA needed?</p>	<p>To memorialize the protocols and processes for information sharing.</p>
	<p>Customers must know if this expands beyond the current scope, as it may effect participation.</p>	<p>The JPA is only intended to be applicable to Parker-Davis Project and Intertie transmission; however, DSW will notify any affected customers should the scope expand.</p>
	<p>A participant noted that it would be very helpful to have a matrix that describes the intent of the JPA so customers would understand whether it is relevant to them.</p>	
	<p>Prepayments are required by the Rate Schedules, not the Prepayment MOU. The Prepayment MOU memorializes a process for the application of prepayments.</p>	
	<p>What are RADDs? How are they funded?</p>	<p>Retirements, Replacements, Additions, and Deletions (RRADS) are funded by appropriations.</p>
	<p>Some customers want to ensure DSW is not able to reclassify projects (e.g., from construction to RRADS) to prevent customers from approving the projects.</p>	
	<p>Some customers want to vote on projects in the TYP that are funded with prepayments similar to the Prepayment MOU.</p>	<p>An brief overview of the Prepayment MOU was given:</p> <ul style="list-style-type: none"> • Each transmission or firm electric service customer has one vote on the application of prepayments • Voting is direct or through an authorized representative • Prepayment funding is already collected through rates • Ensure that the JPA and the Prepayment MOU do have parallel processes.
	<p>The provisions for customer and lease funded projects are in the draft JPA to ensure that the customers have insight</p>	

Comments/Questions:

Response:

	<p>and/or approval of capital projects regardless of how they are funded (e.g. prepayments, appropriations, lease, customer financing, etc.).</p>	
	<p>What are the termination provisions for the Prepayment MOU?</p>	<p>Termination of the Prepayment MOU occurs by an affirmative vote of greater than 50% of those voting.</p>
	<p>Involvement in transmission and capital planning allows customers to provide input on projects that may benefit them. For example, DSW may replace a breaker that is at the end of its useful service life. If a customer expects load growth in a few years that will require a bigger breaker, then that customer would know to work with DSW to find a solution that could satisfy both needs.</p>	
	<p>What is WAPA HQ's involvement in DSW's budget?</p>	<p>If HQ initiates project relevant to DSW, it will be included in HQ's Ten-Year planning process.</p>
	<p>A participant asked about meeting schedules for TYP and Analysis of Alternatives (AoA).</p>	<p>A discussion was held about current timeframes as related to different functional areas and the need to ensure the timeframes for each element do not conflict.</p>
	<p>A customer requested that DSW post JPA reports on the website.</p>	<p>DSW plans to upload reports.</p>
	<p>Several customers expressed concerns about losing funding that was not expended in a single year and suggested the JPA allow those funds to be retained for future projects. That was the intent of not returning cash to Treasury in the draft of the JPPA.</p>	
	<p>The reporting on Purchase Power and Wheeling in the JPA draft is intended to inform the customers of unexpected changes in costs due to hydrology or market conditions.</p>	

Comments/Questions:

Response:

	Both prepayments and appropriations are used to fund construction projects	
	Customers want to improve or expand the use of prepayment funding for capital projects.	
	Some customers want to limit the use of appropriations on construction projects that were not approved for prepayment funding.	
	The JPA could have thresholds for capital reporting and/or approval.	
	All items in the Ten-Year plan, including construction projects and RRADs, impact the rates.	
	Legal and regulatory requirements are driving customer requests for accountability and transparency on the use of funding.	
	We need to be flexible in the JPA to accommodate future changes in our business. For example, should DSW join an organized transmission market, we would likely lose prepayment funding.	
	Some customers want the JPA process to be applicable regardless of funding source	
	Some customers expressed concerns that the JPA may result in additional and unintentional oversight of WAPA	
	Customers would like approval of large capital projects, not smaller projects unless those smaller projects are bundled together (e.g., a single vehicle vs. a purchase of multiple vehicles).	
	Whether a project or cost will impact rates is a possible threshold for reporting and/or approval under the JPA. For example, work performed for	

Comments/Questions:

Response:

	others (Trust) should be excluded.	
	The JPA should address the need for confidentiality in certain processes.	
	Concerns were expressed about how DSW will be able to negotiate on projects (e.g., leases) if customer approval is required.	
	Customers are concerned about the risk of externally financed or failed capital projects. For example, the Intertie had stranded costs that are still being repaid.	
	The JPA process needs to inform the customers about what projects are pending	
	Might need to change the title of JPA to something other than "Agreement".	The 1995 JPA Principles Agreement states that it shall remain in effect until superseded by a Joint Planning Agreement.
	Concerns were expressed about the enforceability of the JPA.	
	Fund and report on construction projects in their entirety not just a single-year.	
	A participant commented that if costs change, they need to know what caused the change.	
	A participant stated the need to better understand unobligated balances and what is causing them.	
	Need to consider the difference between execution verse expenditures in reporting under the JPA. The parties are open to whatever is most appropriate.	
	Dates for meetings should be memorialized in the JPA as they are for other processes (e.g. second Tuesday of November)	
	Some customers are concerned about prepayment funding being used by other	

April 19, 2018

Comments/Questions:

Response:

	power systems/regions and would like provisions for that similar to the Prepayment MOU.	
	Language in the JPA should reflect current reporting terminology where possible.	
	The amount of approved prepayment projects should be reflected in reporting of unobligated balances.	

Action Items:

4.	Next Steps/Action Item	
	WAPA	Work on including standard language to the draft JPA and send out prior to May 10, 2018, meeting.
	WAPA	Email notes from the April 19, 2018, meeting.
	WAPA	<ul style="list-style-type: none">• Email WebEx information for May 10, 2018 meeting• Information for working lunch
	WAPA	Post the Prepayment MOU to DSW's website
	Participants	Send request for Wi-Fi access to DSWContracts@wapa.gov and; include full name, title, company, and phone number.