

Pick-Sloan Missouri Basin Program

EASTERN DIVISION

WESTERN AREA POWER ADMINISTRATION



Customer Brochure – August 2017

Proposed Rates for Firm Electric Service and Sale of Surplus Products

2018 Rate Adjustment Process

Rate Order No. WAPA-180



Western Area Power Administration

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INTRODUCTION

This brochure provides information on Western Area Power Administration's (WAPA) proposed firm power rate adjustment for the Pick-Sloan Missouri Basin Program--Eastern Division (P-SMBP--ED) under Rate Order No. WAPA-180. The rate adjustment procedures are outlined in Appendix A of this brochure.

Project Description: The Pick-Sloan Missouri Basin Program (P-SMBP), originally the Missouri River Basin Project was authorized by Congress in the Flood Control Act of 1944. The multipurpose program provides authorization for construction of certain public works and improvements on rivers and harbors for flood control, generation of hydropower, resources for water supply and irrigation, aids to navigation, preservation of water quality, enhancement of fish and wildlife and creation of recreation opportunities. Pick-Sloan power is marketed by two WAPA regions. The Upper Great Plains Region (UGP) markets the Eastern division and the Rocky Mountain Region (RMR) markets the Western division through the Loveland Area Projects.

Seven mainstem dams and power plants on the Missouri River produce hydroelectric power for the Eastern Division of the Pick-Sloan. They are Canyon Ferry Dam in western Montana; Fort Peck Dam at Fort Peck, Montana; Garrison Dam at Riverdale, North Dakota; Oahe Dam at Pierre, South Dakota; Big Bend Dam at Fort Thompson, South Dakota; and the Fort Randall and Gavins Point Dams in southern South Dakota. The Yellowtail Dam on the Bighorn River in south-central Montana produces power for both the Eastern and the Western Divisions of the Pick-Sloan. Including one-half of Yellowtail Dam, Eastern Division power plants generate more than 10 billion kilowatt-hours in an average year.

UGP's almost 340 customers include rural electric cooperatives, municipalities, public utilities, public power districts, Native American tribes, irrigation districts, and Federal and state agencies. Energy available after WAPA meets its firm preference power customer obligations is sold in the Southwest Power Pool (SPP) Integrated Marketplace.

The UGP has entered into a rate adjustment process to increase the Base Charge components of the firm power rates for the Pick-Sloan Missouri Basin Program Eastern Division (P-SMBP--ED); the proposed effective date is January 1, 2018. Concurrently, WAPA will be reducing the P-SMBP Drought Adder Charge components of the firm power rates to zero. The anticipated net effect is the firm power rates for the P-SMBP--ED will be decreasing overall

from the current rates. The Loveland Area Projects rate adjustment has been proposed in a separate public process.

PICK-SLOAN MISSOURI BASIN PROGRAM POWER REPAYMENT STUDY

A Power Repayment Study (PRS) for the P-SMBP is prepared annually by WAPA in cooperation with the Bureau of Reclamation (Reclamation) and the Corps of Engineers (Corps). Hydrology, water depletions, power generation, project development, and cost projections are among the contributions made by Reclamation and the Corps. Power repayment studies are prepared in accordance with authorizing legislation and with Department of Energy (DOE) Order No. RA 6120.2 (Power Marketing Administration Financial Reporting).

The PRS summarizes historic revenues, expenses, and investments to be recovered by the rates. It also estimates income, expenses, and investments for future years. The PRS demonstrates the application of revenues, as well as the annual repayment of power system production and transmission costs, and other costs assigned to power for repayment. Total Federal investment remaining to be repaid over the repayment period or service life is also shown. Revenues, expenses, and investments are entered into the PRS from historical data and from short-term, future budget estimates. These figures are then used to estimate long-term projections of revenues and expenses.

The PRS is used to determine if power revenues are sufficient to pay all project costs allocated to power for repayment within the appropriate repayment period. The PRS first applies the revenue to a payment of total annual operating expense, which includes operation and maintenance (O&M), purchased power and transmission, and interest. The revenues are then applied toward investments in the following order: required principal payments (payments at the end of their repayment period), deficits (capitalized expenses and required payments from years when revenues did not cover all expenses), and discretionary principal payments (payments on investments that are not at the end of their repayment period). Discretionary principal payments are normally made first to investments having the highest interest rate.

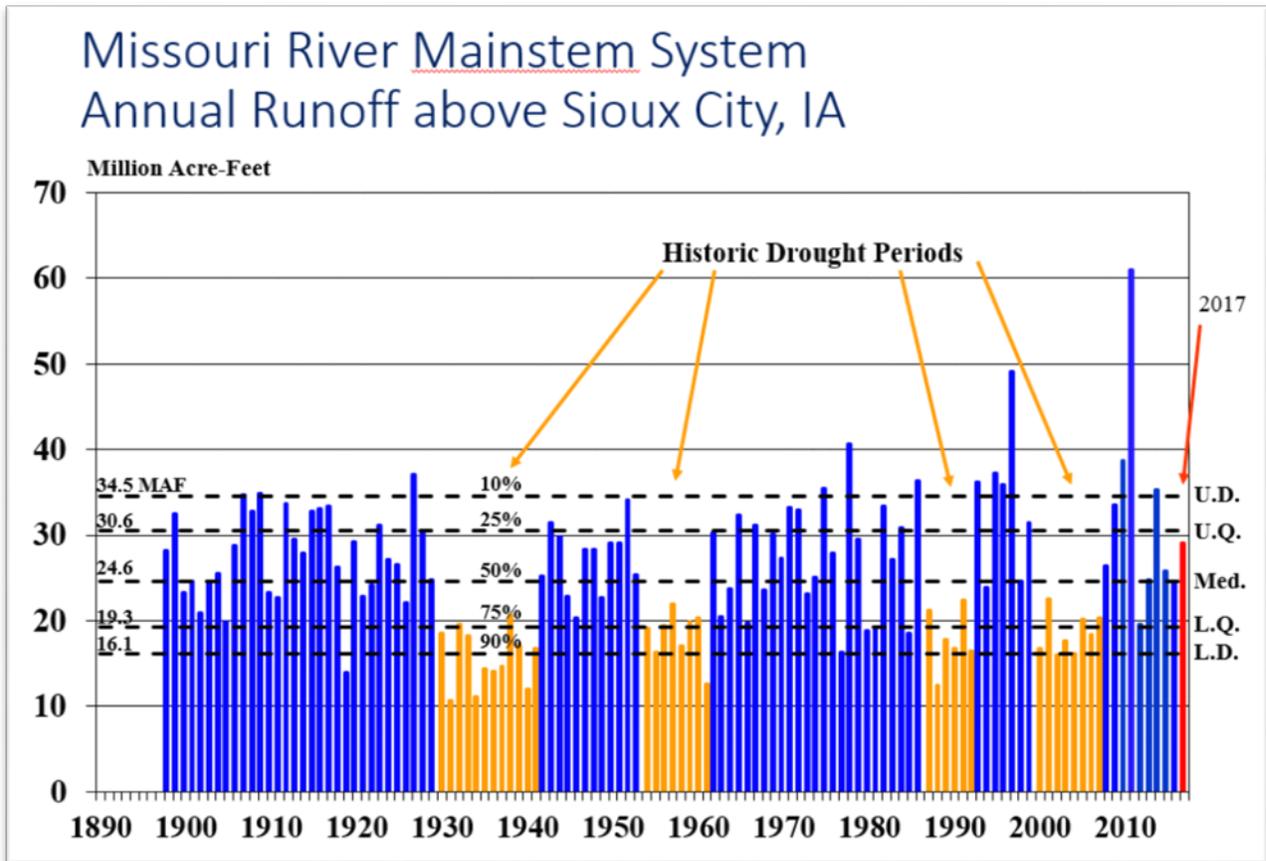
Impacts to the Rate: Drought, annual operating expense, power investment, and capitalized deficits and associated interest all impact the firm power rate.

Drought: The P-SMBP had 8 consecutive years of drought (below normal runoff) from 2000 to 2007. The result was a reduction in hydropower generation that caused purchase power expense to increase and revenue from non-firm energy sales to decrease. Table 1 shows the Missouri River Main Stem runoff above Sioux City, Iowa,

including the historic drought periods. During periods of drought, WAPA must purchase replacement energy on the open market at rates generally much higher than WAPA's rates to meet firm energy obligations. From 2001-2009 the P-SMBP firm power rates were increased just over 230 percent in response to purchasing replacement energy due to the extreme drought conditions, however, power revenues were falling short of annual expenses. As a result, the P-SMBP accumulated approximately \$843.2 M in capitalized drought deficits. As the drought ended and reservoir storage recovered, generation increased and keeping the increased firm power rates in place, repayment of the capitalized drought deficits and associated interest is being realized. With the last drought deficit payment planned for 2018, one year ahead of schedule, the Drought Adder portion of the proposed firm power composite rate will be reduced to 0.00 mills/kWh, and the Base component of the rate will increase to 24.29 mills/kWh resulting in a total P-SMBP composite rate of 24.29.

The following Table 1, prepared by the Corps, highlights current conditions and historical droughts on the Missouri River Mainstem.

Table 1. Missouri River Mainstem Annual Runoff at Sioux City, Iowa (March 1, 2017)



Historically, rate adjustments have been associated with drought conditions in the Pick-Sloan, the following Tables 2 and 3 show the historical P-SMBP--ED rates for firm power and firm peaking power.

Table 2. Pick-Sloan Missouri Basin Program Firm Power Rate History

Pick-Sloan Missouri Basin Program Firm Power Rate History					
Rate Schedule	Study Year	Effective Date	Capacity Charge (\$/kW-M)	Energy Charge (m/kWh)	Tip-Up (M/kWh)
MRB-F1		4/1/1950	0.75	3.00	None
MRB-F4		1/1/1954	0.75	3.00	None
MRB-F5		9/1/1965	1.00	3.00	None
UM-F1	FY72	4/1/1974	1.15	3.00	2.00
UM-F2	FY74	6/1/1977	1.20	3.17	2.01
P-SED-F1	FY80	8/1/1982	1.35	3.62	3.38
P-SED-F2	FY82	1/1/1985	1.65	4.41	3.38
P-SED-F3	FY87	10/1/1989	1.85	5.06	3.38
P-SED-F4	FY89 Step 1	10/1/1990	2.25	5.57	3.38
P-SED-F5	FY90 Step 1	10/1/1991	2.57	6.49	3.38
	Step 2	10/1/1992	2.74	7.09	3.38
P-SED-F6	FY92 Step 1	2/1/1994	3.00	7.76	3.38
	Step 2	10/1/1994	3.20	8.32	3.38
P-SED-F7	FY03 Step 1	2/1/2004	3.62	9.34	5.21
	Step 2	10/1/2004	3.72	9.62	5.21
P-SED-F8	FY05 Step 1	1/1/2006	4.20	10.69	5.21
	Step 2	2/1/2007	4.45	11.29	5.21
P-SED-F9 ¹	FY06	1/1/2008	5.65	13.99	0
P-SED-F10	FY07	2/1/2009	6.80	16.71	0
P-SED-F11	FY08	1/1/2010	7.65	19.05	0
P-SED-F12	FY13	1/1/15	7.65	19.05	0
P-SED-F12 (Modified Drought Adder)	FY16	1/1/17	6.50	16.18	0
P-SED-F13 ²	FY16	1/1/18	5.25	13.27	0

¹ 2008 was the implementation of the Base and Drought Adder components.

² Proposed Rate Schedule for 1/1/18.

Table 3. Pick-Sloan Missouri Basin Program Firm Peaking Power Rate History

Pick-Sloan Missouri Basin Program Firm Peaking Power Rate History				
Rate Schedule	Study Year	Effective Date	Capacity Charge (\$/kW-M)	Energy Charge (m/kWh)
MRB-FP1		7/1/1969	1.00	3.00
UM-FP1	FY72	4/1/1974	1.10	3.25
UM-FP3	FY74	6/1/1977	1.20	3.33
P-SED-FP1	FY80	8/1/1982	1.35	3.62
P-SED-FP2	FY82	1/1/1985	1.65	4.41
P-SED-FP3	FY87	10/1/1989	1.85	5.06
	FY89			
P-SED-FP4	Step 1	10/1/1990	2.25	5.57
	FY90			
P-SED-FP5	Step 1	10/1/1991	2.57	6.49
	Step 2	10/1/1992	2.74	7.09
	FY 92			
P-SED-FP6	Step 1	2/1/1994	3.00	7.76
	Step 2	10/1/1994	3.20	8.32
	FY 03			
P-SED-FP7	Step 1	2/1/2004	3.62	9.34
	Step 2	10/1/2004	3.72	9.62
	FY05			
P-SED-FP8	Step 1	1/1/2006	4.20	10.69
	Step 2	1/1/2007	4.45	11.29
P-SED-FP9 ¹	FY06	1/1/2008	5.10	13.99
P-SED-FP10	FY07	2/1/2009	6.20	16.71
P-SED-FP11	FY08	1/1/2010	6.90	19.05
P-SED-FP12	FY13	1/1/15	6.90	19.05
P-SED-FP12 (Modified Drought Adder)	FY16	1/1/17	5.85	16.18
P-SED-FP13 ²	FY16	1/1/18	4.75	13.27

¹ 2008 was the implementation of the Base and Drought Adder components.

² Proposed Rate Schedule for 1/1/18.

Annual Operating Expense: For comparison of the 2015 Rate Setting PRS projected expense and the 2018 Rate Setting PRS, it is best to compare the “out-year” routine operation and maintenance (O&M) differences between the two PRSs as it heavily influences the final firm power rates. The term “out-year” in PRS terms means the first year after the 5th year of the 5-year cost evaluation period and represents the first year that O&M expenses forecasted for the next 95 years in the PRS are not adjusted for inflation. In the 2015 Rate Setting PRS the out-year was 2019. In the 2018 Rate Setting PRS the out-year is 2022. The out-year O&M in the 2018 Rate Setting PRS is approximately \$17.8 M greater than the 2015 Rate Setting PRS or approximately 8.3% greater. Since the two out-years are three years apart, this equates to approximately 2.8% per year forecasted growth in O&M expenses, which is within our normal forecasted inflation of 3% per year for the O&M work plans submitted by Corps, WAPA, and Reclamation. The remaining annual expenses are in purchased power expense, transmission service expense, and interest expense.

The purchased power expenses are directly related to the forecast of replacement energy prices and volume of purchased energy. The purchase price of energy is set by supply and demand in the energy markets. Purchase power projections for the 5-year cost evaluation period have decreased by approximately \$12.1 million per year.

From the 2015 Rate Setting PRS to the 2018 Rate Setting PRS there is a large increase in transmission expense increase; however, this is a result of a change in accounting treatment of transmission expenses and transmission revenues due to WAPA-UPG joining the Southwest Power Pool (SPP). The fiscal year 2016 was the first year of WAPA-UPG’s membership in the SPP Regional Transmission Organization. The increased transmission expenses are due to WAPA-UPG now taking transmission service from SPP. However, this transmission expense is offset by increased transmission revenues from SPP recovering the WAPA-UPG Annual Transmission Revenue Requirement by selling transmission service for WAPA-UPG. This change in the accounting practice differs from what was used when Western-UGP was the operator of the Integrated System and only recorded the net of the transmission revenues and expenses in its financial statements and PRSs.

For annual interest expense, like routine O&M discussed above, it is best to compare the “out-year” interest expense differences between the two PRSs as it heavily influences the final firm power rates. The out-year interest expense in the 2018 Rate Setting PRS is approximately \$10.9 million greater than the 2015 Rate Setting PRS or approximately 10.9% greater. Since the two out-years are three years apart, this equates to approximately 3.6% per year forecasted growth

in interest expenses, which attributed to the continued capital work plans submitted by Corps, WAPA, and Reclamation as discussed below in the Power Investment section.

Power Investment: To compare the 100 year forecast of power investment (replacements and additions) in the 2018 Rate Setting PRS with the power investment in the 2015 Rate Setting PRS, the cumulative investment in the hundredth year out should be compared in both studies. In the 2015 Rate Setting Study, cumulative power investment in 2113 was \$5.484 billion. In the 2018 Rate Setting PRS, cumulative power investment is \$5.670 billion in the year 2116. This 3.4 percent increase is related to normal inflation and relatively small increases in the amount of capitalized improvements and replacements projected in agency work plans.

Deficits and Interest Expense: P-SMBP has incurred significant deficits due to the drought increasing purchased power expense and reducing non-firm sales revenue. Approximately \$843.2 million in capitalized deficits accrued from FY 2001 through FY 2009. Deficits are capitalized each year at the interest rate in effect that year. The 2018 Rate Setting PRS indicates that drought debt repayment is currently forecast to be fully repaid in 2018, ahead of schedule, and within the allowable 10 year repayment period.

PICK-SLOAN MISSOURI BASIN PROGRAM--EASTERN DIVISION FIRM ELECTRIC SERVICE RATES

The current firm power rates, Rate Schedule P-SED-F12 and P-SED-FP12, became effective January 1, 2015, and was approved by the Federal Energy Regulatory Commission (FERC) on a final basis on March 18, 2015, FERC Docket No. EF15-3-000 (150 ¶ FERC 62,170). The rates are set to expire on December 31, 2019.

Proposed P-SMBP--ED Firm Electric Service Rates: The P-SMBP--ED firm electric service rates, Rate Schedule P-SED-F13 and P-SED-FP13, were developed from the revenue requirement calculated in the 2018 Rate Setting PRS for the P-SMBP. The proposed firm electric service rates are \$5.25/kWmo for capacity and 13.27 mills/kWh for energy, the proposed peaking capacity rate of \$4.75/kWmo for capacity and 13.27 mills/kWh for energy, are to be implemented in the first full billing period beginning on or after January 1, 2018.

2015 Revenue Requirement: The 2015 Rate Setting PRS annual revenue requirement necessary to meet repayment obligations for P-SMBP--ED was \$332.8 million.

Total P-SMBP--ED revenue requirement of \$332.8 million=

Firm Power Revenue \$290.7 million + Voltage Discount Revenue Requirement \$12.6 million+ Firm Peaking Power Revenue \$29.5 million.

With projected energy sales of 8,742 GWh, the P-SMBP--ED has a firm composite rate of 33.25 mills/kWh (Rate Schedule P-SED-F12 & P-SED-FP12).

Effective January 1, 2017, the current composite rate for P-SMBP--ED was reduced from 33.25 mills kWh to 28.25 mills kWh, in accordance with the drought adder component annual review. The charge components under Rate Schedules P-SED-F12 & P-SED-FP12 were modified to reflect the 5 mill/kWh drought adder reduction. This 5 mill reduction is represented in total P-SMBP--ED revenue requirement.

Total P-SMBP--ED revenue requirement of \$282.7 million=

Firm Power Revenue \$247.0 million + Voltage Discount Revenue Requirement \$10.7 million + Firm Peaking Power Revenue \$25.0 million.

Proposed Revenue Requirement: The overall 2018 Rate Setting PRS annual revenue requirement necessary to meet repayment obligations for P-SMBP--ED firm and firm peaking power is \$230.1 million. This is the total of the firm revenue and firm peaking power revenue requirements. This new revenue requirement no longer includes the 5 percent voltage discount revenue.

Total P-SMBP--ED revenue requirement of \$230.1 million=

Firm Power Revenue \$209.8 million + Firm Peaking Power Revenue \$20.3 million.

With projected energy sales of 8,742 GWh, the P-SMBP--ED has a firm composite rate of 24.00 mills/kWh (Rate Schedule P-SED-F13 & P-SED-FP13). The proposed P-SMBP--ED revenue requirement is still formula based. P-SMBP--ED revenue requirement is \$230.1 million = Base component revenue requirement + Drought Adder revenue requirement.

For the proposed rate adjustment:

P-SMBP--ED total revenue requirement =

\$230.1 million + \$0 million = \$230.1 million.

The components are comprised as follows:

- i. Base component revenue requirement = operation and maintenance expense + investments and replacements + interest on investments and replacements + normal timing

purchase power + transmission costs. Any proposed change in the Base component will trigger a public process for rate adjustment.

- ii. Drought Adder component revenue requirement = purchase power above timing purchases + previous purchase power drought deficits + interest on the purchase power drought deficits.

The Drought Adder component may be increased on an annual basis up to 2 mills/kWh. However, for any incremental increase above 2 mills/kWh, a public process is initiated. Although adjustments to the Drought Adder component may be either incremental or decremental based on hydrological conditions, the Drought Adder revenue requirement cannot go below zero.

The firm peaking revenue requirement which is \$20.3 million. This is calculated by multiplying the firm peaking power billing units per year by the proposed peaking capacity rate of \$4.75/kWmo

Voltage Discount: WAPA is proposing the removal of the 5 percent voltage discount currently in the existing P-SMBP--ED firm power rate schedule P-SED-F12 and removing it from the firm power revenue requirement. The voltage discount was originally created by Reclamation in its firm power rate schedules prior to the creation of WAPA. This discount was to compensate certain preference customers for providing “transmission” facilities otherwise provided by the Reclamation and later WAPA. The effect of providing this discount to certain customers is to raise the firm power rates to all customers to recover the dollars lost to the discount. By removing the voltage discount, the overall P-SMBP--ED firm power rate will be lower and all firm power customers will pay firm power rates on an equivalent basis. The original intent of the voltage discount has been met in its nearly 70 years of application. The voltage discount has been difficult to administer equitably among customers. It takes considerable staff time to administer, impedes simplifying power and energy billing, and adds complexity to solely UGP power billing. Removing the voltage discount is revenue neutral for WAPA.

Rate Design: The proposed P-SMBP--ED firm electric service rate is designed to recover 50 percent of the revenue requirement from the capacity rates and 50 percent from the energy rates. The firm capacity rate of \$5.25/ kWmo is calculated by dividing 50 percent of the total annual revenue requirement by the number of billing units (kWmo) in a year. The energy rate of 13.27 mills/kWh is calculated by dividing 50 percent of the total annual revenue requirement by the annual energy sales. The energy rate is applied to firm energy sales and any firm peaking energy that is not returned to WAPA in accordance with customer contract arrangements.

Firm Power Rate Calculations:

Monthly Rates: The Eastern Division has historically and will continue to round the capacity rates to the nearest nickel. This causes a slight difference in the actual dollars collected between the capacity and energy. Though capacity and energy dollars are not exactly equal, capacity and energy each recover 50 percent of the revenue requirement. The capacity revenue requirement is 50 percent of the total annual revenue requirement less the dollars collected for peaking capacity. The calculation for the capacity and energy charges for firm power service are as follows:

Capacity Charge:

$$\frac{\$93,849,409}{17,876,078 \text{ /kWmo}} = \$5.25/\text{kWmo}$$

Energy Charge:

$$\frac{\$115,988,891}{8,742 \text{ GWh}} = 13.27 \text{ mills/kWh}$$

Charge Components for Proposed Rate: Using the Base and Drought Adder, the calculations for the firm power service capacity and energy charges are as follows:

Base Component

Capacity:

$$\frac{\$93,849,409}{17,876,078 \text{ kW}} = \$5.25/\text{kWmo}$$

Drought Adder Component

Capacity:

$$\frac{\$ 0}{17,876,078 \text{ kW}} = \$0.00/\text{kWmo}$$

Energy:

$$\frac{\$115,988,891}{8,742 \text{ GWh}} = 13.27 \text{ mills/kWh}$$

Energy:

$$\frac{\$ 0}{8,742 \text{ GWh}} = 0.00 \text{ mills/kWh}$$

Firm Peaking Rate Calculations:

WAPA’s rate design for firm electric capacity and firm peaking capacity are representative of the different products. Unlike the firm capacity product, the peaking customer pays the Firm Peaking capacity rate on their total firm peaking Contract Rate of Delivery (CROD) each month rather than firm peaking delivered each month. The first step of the firm peaking rate design is to calculate a capacity rate using the sum of the total allocated seasonal CRODs for both firm electric capacity and firm peaking capacity divided into total firm capacity revenue requirement. That firm peaking capacity rate is calculated to be \$4.75/kWmo. The final revenue requirement for firm peaking capacity is calculated by multiplying the firm peaking

power billing units per year by the proposed capacity rate of \$4.75/kWmo. The proposed rate adjustment has a firm peaking revenue requirement of \$20.3 million.

Monthly Rates: The calculation for the capacity and energy charges for firm peaking power service are as follows:

Capacity Charge:

$$\frac{\$114,517,218}{24,108,888 \text{ kW}} = \$4.75/\text{kWmo}$$

Energy Charge¹:

$$13.27 \text{ mills/kWh}$$

Charge Components: Using the proposed Base and Drought Adder components, the calculations for the firm peaking power service capacity and energy charges are as follows:

Base Component

Capacity:

$$\frac{\$20,292,000}{4,272,000 \text{ kW}} = \$4.75/\text{kWmo}$$

Energy¹:

$$13.27 \text{ mills/kWh}$$

Drought Adder Component

Capacity:

$$\frac{\$ 0}{4,272,000 \text{ kW}} = \$0.00/\text{kWmo}$$

Energy¹:

$$0.00 \text{ mills/kWh}$$

¹Firm peaking energy is normally returned. This rate will be assessed in the event firm peaking energy is not returned

Sale of Surplus Products: WAPA is proposing a new formula-based rate schedule, P-SED-M1, applicable to the sale of surplus energy and capacity products. The schedule includes reserves, regulation, frequency response, and energy. If WAPA UGP surplus products are available, the charge will be determined based on market rates, plus administrative costs. This is not a new business practice as WAPA UGP has historically sold energy at market rates, however this new rate schedule is documenting the authority for short-term sales. If any P-SMBP--ED surplus energy and capacity products are available, UGP can make the product(s) available for sale providing entities enter into separate agreement(s) with UGP Marketing Office which will specify the terms of sale(s). The customer will be responsible for acquiring transmission service necessary to deliver the product(s) for which a separate charge may be incurred. WAPA is proposing to place Rate Schedule P-SED-M1 into effect for the 5-year period beginning January 1, 2018, through December 31, 2022.



APPENDIX A - RATE ADJUSTMENT PROCEDURES

WAPA's rate adjustment procedures are governed by the "Procedures for Public Participation in Power and Transmission Rate Adjustments and Extensions" published in the Federal Register at 10 CFR Part 903.2(e). These procedures give interested parties an opportunity to participate in the development of power rates.

- I. Notice of Proposed Rate and Consultation and Comment Period: Initially, a notice of the Proposed Rate and official time for public participation must be published in the Federal Register. The notice of Proposed Rates for Pick-Sloan Missouri Basin Program--Eastern Division, establishes a consultation and comment period. The period begins on the publication date of the Federal Register notice which was July 3, 2017 and closes 90 days later on October 2, 2017. During this period, interested parties may consult with and obtain information from WAPA's representatives. They may also examine data used in the power repayment studies and suggest changes. Specific details for providing comments are included in the Federal Register notice.
 - A. Public Information Forum: WAPA's representatives present the Proposed Rate changes and answer questions. Those questions not answered at the public information forum receive written responses at least 15 days prior to the end of the consultation and comment period.
 - B. Public Comment Forum: This forum provides a formal opportunity for interested parties to submit either written or oral comments to be shared with other attendees and WAPA representatives. Usually, WAPA does not respond to comments at this forum. However, comments are considered in developing the final rate adjustment, pursuant to 10 CFR 903.15 and 903.16.
 - C. Written Comments: Interested parties may submit written comments and inquiries to WAPA during the consultation and comment period.
 - D. Revision of Proposed Rate: After the close of the consultation and comment period, WAPA will review and consider comments. If appropriate, the Proposed Rate will be revised. If the Administrator determines that further public comment should be invited or is necessary, interested parties will be given a period of at least 30 days to submit additional comments concerning the Proposed Rate.



- E. Preliminary Decision on Interim Rate: Following the end of the consultation and comment period, the Administrator will develop provisional rates. The Deputy Secretary of Energy for the Department of Energy (DOE) has the authority to confirm, approve, and place this rate into effect on an interim basis. The decision, together with an explanation of the principal factors leading to the decision, will be published in the Federal Register.

- F. Final Approval of Interim Rate: The Deputy Secretary will submit information concerning the interim rate to the Federal Energy Regulatory Commission (FERC) and request final approval. The response of FERC will be to:
 - 1. give final confirmation and approval to the interim rate,
 - 2. disapprove the interim rate, or
 - 3. remand the matter to WAPA for further study.

The interim rate does not become final until it is approved by FERC.



APPENDIX B - PROPOSED RATE ADJUSTMENT SCHEDULE

Public Process

- FRN published July 3, 2017
 - 90 day comment period began July 3, 2017 and ends October 2, 2017
 - Record of Decision mid-September
 - Implement rate January 1, 2018
-



**EXHIBIT 1 -
2018 Rate Setting Power Repayment Study Executive Summary**



Fiscal Year	Total Revenue	EXPENSES							Prior Year Adj.	Revenue After Annual Expenses	Capitalized Deficits					Replacements					Investment Additions					Aid to Irrigation					Fiscal Year
		Operations & Maintenance Expense	Purchased Power Expense	Transmission Service Expense	Other Expense	Integrated Projects	Interest Expense	Total Expenses			Principal Payment	Unpaid Balance	Allowable Unpaid Balance	Cumulative Balance	Incremental Investment	Principal Payment	Unpaid Balance	Allowable Unpaid Balance	Cumulative Balance	Incremental Investments	Principal Payment	Unpaid Balance	Allowable Unpaid Balance	Cumulative Balance	Incremental Investments	Principal Payment	Unpaid Balance	Allowable Unpaid Balance	Cumulative Balance	Incremental Investments	
2054	510,048,788	225,003,536	0	90,715,652	0	0	315,719,188	0	194,329,600	0	6,377,294	0	883,492,883	1,678,285,318	6,377,294	0	922,839,595	3,013,403,495	0	69,368,107	0	1,325,465,841	2,047,144,595	69,368,107	2054						
2055	510,008,036	225,003,536	0	90,715,652	0	0	315,719,188	0	194,288,848	0	7,718,189	0	878,791,821	1,686,003,507	7,718,189	0	837,401,305	3,013,403,495	0	69,368,107	0	1,394,833,948	2,116,512,702	69,368,107	2055						
2056	509,946,285	225,003,536	0	90,715,652	0	0	315,719,188	0	194,227,097	0	9,302,504	0	860,560,900	1,695,306,011	9,302,504	0	771,871,873	3,013,403,495	0	69,368,107	0	1,462,978,771	2,185,880,809	69,368,107	2056						
2057	509,905,533	225,003,536	0	90,715,652	0	0	315,719,188	0	194,186,345	0	11,126,328	0	854,041,339	1,706,432,339	11,126,328	0	755,962,649	3,013,403,495	0	69,368,107	0	1,532,346,878	2,255,248,916	69,368,107	2057						
2058	509,854,282	225,003,536	0	90,715,652	0	0	315,719,188	0	194,135,094	0	10,631,106	0	848,449,981	1,717,063,444	10,631,106	0	717,882,283	3,013,403,495	0	69,368,107	0	1,601,444,387	2,324,617,023	69,368,107	2058						
2059	509,831,831	225,003,536	0	90,715,652	0	0	315,719,188	0	194,112,643	0	9,270,305	0	810,046,475	1,726,333,749	9,270,305	0	665,539,821	3,013,403,495	0	69,368,107	0	1,669,041,650	2,393,985,130	69,368,107	2059						
2060	492,189,890	225,003,536	0	90,715,652	0	0	315,719,188	0	176,470,702	0	9,586,827	0	786,818,600	1,735,920,576	9,586,827	0	612,961,008	3,013,403,495	0	69,368,107	0	1,738,409,757	2,463,353,237	69,368,107	2060						
2061	492,146,199	225,003,536	0	90,715,652	0	0	315,719,188	0	176,427,011	0	10,545,714	0	764,157,526	1,746,466,291	10,545,714	0	587,563,865	3,013,403,495	0	69,368,107	0	1,807,629,579	2,532,721,344	69,368,107	2061						
2062	492,097,025	225,003,536	0	90,715,652	0	0	315,719,188	0	176,377,837	0	11,841,995	0	750,071,514	1,758,308,286	11,841,995	0	544,138,874	3,013,403,495	0	69,368,107	0	1,876,997,686	2,602,089,451	69,368,107	2062						
2063	492,047,822	225,003,536	0	90,715,652	0	0	315,719,188	0	176,328,654	0	21,358,567	0	714,941,317	1,779,666,855	21,358,567	0	482,998,112	3,013,403,495	0	69,368,107	0	1,942,306,996	2,671,457,558	69,368,107	2063						
2064	491,998,624	225,003,536	0	90,715,652	0	0	315,719,188	0	176,279,436	0	8,446,924	0	706,150,355	1,788,113,777	8,446,924	0	443,024,277	3,013,403,495	0	69,368,107	0	2,011,675,103	2,740,825,665	69,368,107	2064						
2065	491,959,927	225,003,536	0	90,715,652	0	0	315,719,188	0	176,240,739	0	7,696,276	0	682,887,864	1,795,810,053	7,696,276	0	390,019,789	3,013,403,495	0	69,368,107	0	2,081,043,210	2,810,193,772	69,368,107	2065						
2066	491,939,006	225,003,536	0	90,715,652	0	0	315,719,188	0	176,219,818	0	10,653,730	0	638,931,153	1,806,463,783	10,653,730	0	351,642,396	3,013,403,495	0	69,368,107	0	2,150,411,317	2,879,561,879	69,368,107	2066						
2067	491,889,808	225,003,536	0	90,715,652	0	0	315,719,188	0	176,170,620	0	15,792,821	0	639,142,537	1,822,256,604	15,792,821	0	319,667,196	3,013,403,495	0	69,368,107	0	2,219,779,424	2,948,929,986	69,368,107	2067						
2068	491,851,135	225,003,536	0	90,715,652	0	0	315,719,188	0	176,131,947	0	13,847,316	0	635,967,300	1,836,103,920	13,847,316	0	228,917,531	3,013,403,495	0	69,368,107	0	2,289,147,531	3,018,298,093	69,368,107	2068						
2069	491,801,937	225,003,536	0	90,715,652	0	0	315,719,188	0	176,082,749	0	8,651,934	0	631,616,340	1,844,755,855	8,651,934	0	73,687,844	3,013,403,495	0	69,368,107	0	2,358,515,638	3,087,666,200	69,368,107	2069						
2070	491,752,740	225,003,536	0	90,715,652	0	0	315,719,188	0	176,033,552	0	10,489,847	0	626,441,797	1,855,245,701	10,489,847	0	2,427,883,745	3,013,403,495	0	69,368,107	0	2,427,883,745	3,157,034,307	69,368,107	2070						
2071	491,731,819	225,003,536	0	90,715,652	0	0	315,719,188	0	176,012,631	0	14,030,186	0	624,949,414	1,869,275,887	14,030,186	0	0	3,013,403,495	0	69,368,107	0	2,497,251,852	3,226,402,414	69,368,107	2071						
2072	491,682,616	225,003,536	0	90,715,652	0	0	315,719,188	0	175,963,428	0	11,985,001	0	624,949,414	1,881,260,887	11,985,001	0	2,566,619,959	3,013,403,495	0	69,368,107	0	2,566,619,959	3,295,770,521	69,368,107	2072						
2073	491,643,918	225,003,536	0	90,715,652	0	0	315,719,188	0	175,924,730	0	8,807,341	0	624,949,414	1,890,068,229	8,807,341	0	2,635,988,066	3,013,403,495	0	69,368,107	0	2,635,988,066	3,365,138,628	69,368,107	2073						
2074	491,594,720	225,003,536	0	90,715,652	0	0	315,719,188	0	175,875,532	0	36,773,916	0	624,949,414	1,926,842,145	36,773,916	0	2,705,358,173	3,013,403,495	0	69,368,107	0	2,705,358,173	3,434,306,735	69,368,107	2074						
2075	491,556,047	225,003,536	0	90,715,652	0	0	315,719,188	0	175,826,334	0	11,631,899	0	624,949,414	1,938,474,044	11,631,899	0	2,774,724,280	3,013,403,495	0	69,368,107	0	2,774,724,280	3,503,874,842	69,368,107	2075						
2076	491,496,349	225,003,536	0	90,715,652	0	0	315,719,188	0	175,777,161	0	3,126,479	0	624,949,414	1,941,600,523	3,126,479	0	2,844,092,387	3,013,403,495	0	69,368,107	0	2,844,092,387	3,573,242,949	69,368,107	2076						
2077	491,457,651	225,003,536	0	90,715,652	0	0	315,719,188	0	175,728,463	0	85,738,453	0	624,949,414	2,027,369,058	85,738,453	0	2,913,460,494	3,013,403,495	0	69,368,107	0	2,913,460,494	3,642,611,056	69,368,107	2077						
2078	491,408,454	225,003,536	0	90,715,652	0	0	315,719,188	0	175,689,266	0	11,185,832	0	624,949,414	2,038,554,890	11,185,832	0	0	3,013,403,495	0	69,368,107	0	2,982,828,601	3,711,979,163	69,368,107	2078						
2079	491,387,533	225,003,536	0	90,715,652	0	0	315,719,188	0	175,668,345	0	18,061,895	0	624,949,414	2,056,616,785	18,061,895	0	3,052,196,708	3,013,403,495	0	69,368,107	0	3,052,196,708	3,781,347,270	69,368,107	2079						
2080	488,080,459	225,003,536	0	90,715,652	0	0	315,719,188	0	172,361,271	0	35,008,898	0	624,949,414	2,091,625,683	35,008,898	0	3,121,564,815	3,013,403,495	0	69,368,107	0	3,121,564,815	3,870,715,377	69,368,107	2080						
2081	488,039,623	225,003,536	0	90,715,652	0	0	315,719,188	0	172,320,435	0	14,502,045	0	624,949,414	2,106,127,729	14,502,045	0	3,190,932,922	3,013,403,495	0	69,368,107	0	3,190,932,922	3,920,083,484	69,368,107	2081						
2082	487,988,286	225,003,536	0	90,715,652	0	0	315,719,188	0	172,269,098	0	58,577,549	0	624,949,414	2,164,705,278	58,577,549	0	3,260,301,029	3,013,403,495	0	69,368,107	0	3,260,301,029	3,989,451,591	69,368,107	2082						
2083	487,936,950	225,003,536	0	90,715,652	0	0	315,719,188	0	172,217,762	0	6,017,201	0	624,949,414	2,170,722,479	6,017,201	0	3,329,669,136	3,013,403,495	0	69,368,107	0	3,329,669,136	4,058,819,698	69,368,107	2083						
2084	487,885,613	225,003,536	0	90,715,652	0	0	315,719,188	0	172,166,425	0	16,329,201	0	624,949,414	2,187,051,680	16,329,201	0	3,399,037,243	3,013,403,495	0	69,368,107	0	3,399,037,243	4,128,187,805	69,368,107	2084						
2085	487,844,777	225,003,536	0	90,715,652	0	0	315,719,188	0	172,125,589	0	11,693,538	0	624,949,414	2,198,745,219	11,693,538	0	3,468,405,350	3,013,403,495	0	69,368,107	0	3,468,405,350	4,197,555,912	69,368,107	2085						
2086	487,804,877	225,003,536	0	90,715,652	0	0	315,719,188	0	171,965,689	0	10,799,279	0	624,949,414	2,209,544,497	10,799,279	0	3,537,773,457	3,013,403,495	0	69,368,107	0	3,537,773,457	4,266,924,019	69,368,107	2086						
2087	487,496,177	225,003,536	0	90,715,652	0	0	315,719,188	0	171,776,989	0	12,059,820	0	624,949,414	2,221,604,317	12,059,820	0	3,607,141,564	3,013,403,495	0	69,368,107	0	3,607,141,564	4,336,292,126	69,368,107	2087						
2088	487,307,477	225,003,536	0	90,715,652	0	0	315,719,188	0	171,588,289	0	10,921,885	0	624,949,414	2,232,526,202	10,921,885	0	3,676,509,671	3,013,403,495	0	69,368,107	0	3,676,509,671	4,405,660,233	69,368,107	2088						
2089	487,129,277	225,003,536	0	90,715,652	0	0	315,719,188	0	171,410,089	0	13,040,276	0	624,949,414	2,245,566,478	13,040,276	0	3,745,877,778	3,013,403,495	0	69,368,107	0	3,745,877,778	4,475,028,340	69,368,107	2089						
2090	486,940,577	225,003,536	0	90,715,652	0	0	315,719,188	0	171,221,389	0	10,950,132	0	624,949,414	2,256,516,610	10,950,132	0	3,815,245,885														

**EXHIBIT 2 -
Proposed Rate Schedule P-SED-F13**



**UNITED STATES DEPARTMENT OF ENERGY
WESTERN AREA POWER ADMINISTRATION**

**PICK-SLOAN MISSOURI BASIN PROGRAM--EASTERN DIVISION
MONTANA, NORTH DAKOTA, SOUTH DAKOTA, MINNESOTA, IOWA, NEBRASKA**

SCHEDULE OF RATES FOR FIRM POWER SERVICE

Effective:

The first day of the first full billing period beginning on or after January 1, 2018, through December 31, 2022, or until superseded by another rate schedule.

Available:

Within the marketing area served by the Eastern Division of the Pick-Sloan Missouri Basin Program.

Applicable:

To the power and energy delivered to customers as firm power service.

Character:

Alternating current, 60 hertz, three phase, delivered and metered at the voltages and points established by contract.

Monthly Rate:

CAPACITY CHARGE: \$5.25 for each kilowatt per month (kWmo) of billing capacity.

ENERGY CHARGE: 13.27 mills for each kilowatt-hour (kWh) for all energy delivered as firm power service.

BILLING CAPACITY: The billing capacity will be as defined by the power sales contract.

Charge Components:

Base: A fixed revenue requirement that includes operation and maintenance expense, investments and replacements, interest on investments and replacements, normal timing purchase power (purchases due to operational constraints, not associated with drought), and transmission costs.

$$\text{Base Capacity} = \frac{50\% \times \text{Base Revenue Requirement}}{\text{Firm Metered Billing Units}} = \$5.25/\text{kWmo}$$

$$\text{Base Energy} = \frac{50\% \times \text{Base Revenue Requirement}}{\text{Annual Energy}} = 13.27 \text{ mills/kWh}$$

Drought Adder: A formula-based revenue requirement that includes future purchase power above timing purchases, previous purchase power drought deficits, and interest on the purchase power drought deficits.

$$\text{Drought Adder Capacity} = \frac{50\% \times \text{Drought Adder Revenue Requirement}}{\text{Firm Metered Billing Units}} = \$0.00/\text{kWmo}$$

$$\text{Drought Adder Energy} = \frac{50\% \times \text{Drought Adder Revenue Requirement}}{\text{Annual Energy}} = 0.00 \text{ mills/kWh}$$

Process:

Any proposed change to the Base component will require a public process.

The Drought Adder may be adjusted annually using the above formulas for any costs attributed to drought of less than or equal to the equivalent of 2 mills/kWh to the Power Repayment Study composite rate. Any planned incremental adjustment to the Drought Adder greater than the equivalent of 2 mills/kWh to the PRS composite rate, will require a public process.

Adjustments:

For Billing of Unauthorized Overruns:

For each billing period in which there is a contract violation involving an unauthorized overrun of the contractual firm power and/or energy obligations, such overrun shall be billed at 10 times the above rate.

For Power Factor:

None. The customer will be required to maintain a power factor at the point of delivery between 95-percent lagging and 95-percent leading.

**EXHIBIT 3 -
Proposed Rate Schedule P-SED-FP13**



**UNITED STATES DEPARTMENT OF ENERGY
WESTERN AREA POWER ADMINISTRATION**

**PICK-SLOAN MISSOURI BASIN PROGRAM—EASTERN DIVISION
MONTANA, NORTH DAKOTA, SOUTH DAKOTA, MINNESOTA, IOWA, NEBRASKA**

SCHEDULE OF RATES FOR FIRM PEAKING POWER SERVICE

Effective:

The first day of the first full billing period beginning on or after January 1, 2018, through December 31, 2022, or until superseded by another rate schedule.

Available:

Within the marketing area served by the Eastern Division of the Pick-Sloan Missouri Basin Program, to our customers with generating resources enabling them to use firm peaking power service.

Applicable:

To the power sold to customers as firm peaking power service.

Character:

Alternating current, 60 hertz, three phase, delivered and metered at the voltages and points established by contract.

Monthly Rate:

CAPACITY CHARGE:

\$4.75 for each kilowatt per month (kWmo) of the effective contract rate of delivery for peaking power or the maximum amount scheduled, whichever is greater.

ENERGY CHARGE:

13.27 mills for each kilowatt-hour (kWh) for all energy scheduled for delivery without return.

Charge Components:

Base: A fixed revenue requirement that includes operation and maintenance expense, investment and replacements, normal timing purchase power (purchases due to operational constraints, not associated with drought), and transmission.

$$\text{Base Capacity} = \frac{\text{Base Peaking Capacity Revenue Requirement}}{\text{Peaking CROD Billing Units}} = \$4.75/\text{kWmo}$$

Drought Adder: A formula-based revenue requirement that includes future purchase power above timing purchases, previous purchase power drought deficits, and interest on the purchase power drought deficits.

$$\text{Drought Adder Capacity} = \frac{\text{Drought Adder Peaking Capacity Revenue Requirement}}{\text{Peaking CROD Billing Units}} = \$0.00/\text{kWmo}$$

Process:

Any proposed change to the Base component will require a public process.

The Drought Adder may be adjusted annually using the above formula for any costs attributed to drought of less than or equal to the equivalent of 2 mills/kWh to the Power Repayment Study composite rate. Any planned incremental adjustment to the Drought Adder greater than the equivalent of 2 mills/kWh to the PRS composite rate, will require a public process.

BILLING CAPACITY:

The billing capacity will be the greater of (1) the highest 30-minute integrated capacity measured during the month up to, but not in excess of, the delivery obligation under the power sales contract, or (2) the contract rate of delivery.

Adjustments:

Billing for Unauthorized Overruns:

For each billing period in which there is a contract violation involving an unauthorized overrun of the contractual obligation for peaking capacity and/or energy, such overrun shall be billed at 10 times the above rate.

EXHIBIT 4
Proposed Rate Schedule P-SED-M1



January 1, 2018

**UNITED STATES DEPARTMENT OF ENERGY
WESTERN AREA POWER ADMINISTRATION**

**PICK-SLOAN MISSOURI BASIN PROGRAM--EASTERN DIVISION
MONTANA, NORTH DAKOTA, SOUTH DAKOTA, MINNESOTA, IOWA, NEBRASKA**

**SCHEDULE OF RATES FOR SALE OF SURPLUS ENERGY AND CAPACITY
PRODUCTS**

Effective:

The first day of the first full billing period beginning on or after January 1, 2018, through December 31, 2022, or until superseded by another rate schedule.

Applicable:

This rate schedule applies to Eastern Division of the Pick-Sloan Missouri Basin Program marketing and is applicable to the sale of P-SMBP--ED surplus energy and capacity products: reserves, regulation, frequency response, and energy. If any P-SMBP--ED surplus energy and capacity products are available, UGP can make the product(s) available for sale providing entities enter into separate agreement(s) with UGP Marketing Office which will specify the terms of sale(s).

Formula Rate:

The charge for each product will be determined at the time of the sale based on market rates, plus administrative costs. The customer will be responsible for acquiring transmission services necessary to deliver the product(s), for which a separate charge may be incurred.

EXHIBIT 5
Proposed Rate Adjustment *Federal Register* Notice



DEPARTMENT OF ENERGY

Western Area Power Administration

**Pick-Sloan Missouri Basin Program—
Eastern Division-Rate Order No.
WAPA-180**

AGENCY: Western Area Power Administration, DOE.

ACTION: Notice of Proposed Firm Power Service and Sale of Surplus Products Rates.

SUMMARY: Western Area Power Administration (WAPA) is proposing revised rates for Pick-Sloan Missouri Basin Program—Eastern Division (P-SMBP—ED) firm power and firm peaking power service, and a new formula rate for sales of surplus products. Current firm power and firm peaking power service rates, under Rate Schedules P-SED-F12 and P-SED-FP12, are in effect through December 31, 2019.

WAPA is proposing to lower the overall charges for firm power and firm peaking power service by 19 percent, as a result of rebalancing the charge components in formula-based Rate Schedules P-SED-F12 and P-SED-FP12 by reducing the drought adder component, increasing the base component, and removing the voltage discount. The proposed rates will provide sufficient revenue to pay all annual costs, including interest expense, and repay investments within the allowable periods. In addition, WAPA is proposing a new formula rate for the sale of surplus products under Rate Schedule P-SED-M1. This new

rate schedule will allow for the sale of generation and generation-related products in excess of WAPA's P-SMBP—ED firm power obligations at market rates. WAPA will prepare a brochure providing detailed information on these proposed rates prior to the public information forums listed below. This brochure will be posted to WAPA's Web site at <https://www.wapa.gov/regions/UGP/rates/Pages/2018-firm-rate-adjustment.aspx>. If approved, the proposed rates, under Rate Schedules P-SED-F13, P-SED-FP13, and P-SED-M1 would become effective on January 1, 2018, and would remain in effect through December 31, 2022, or until superseded. Publication of this **Federal Register** notice begins the formal process for the proposed rate adjustment and new sale of surplus products formula rate.

DATES: The consultation and comment period will begin July 3, 2017 and end October 2, 2017. WAPA will present a detailed explanation of the proposed rates and other modifications at public information forums being held on the following dates and times:

1. August 22, 2017, 9:00 a.m. to 10:30 a.m. MDT, Denver, Colorado.
2. August 23, 2017, 9:00 a.m. to 10:30 a.m. CDT, Sioux Falls, South Dakota.

WAPA will accept oral and written comments at public comment forums on the following dates and times:

1. August 22, 2017, 11:00 a.m. to no later than 12 noon MDT, Denver, Colorado.
2. August 23, 2017, 11:00 a.m. to no later than 12 noon CDT, Sioux Falls, South Dakota.

WAPA will accept written comments anytime during the consultation and comment period.

ADDRESSES: Written comments and/or requests to be informed of Federal Energy Regulatory Commission (FERC) actions concerning the proposed rates submitted by WAPA to FERC for approval should be sent to: Mr. Robert J. Harris, Regional Manager, Upper Great Plains Region, Western Area Power Administration, 2900 4th Avenue North, 6th Floor, Billings, MT 59101-1266, or email ugpfirmrate@wapa.gov.

Information about this rate process is posted on WAPA's Web site at <https://www.wapa.gov/regions/UGP/rates/Pages/2018-firm-rate-adjustment.aspx>. WAPA will post official comments received via letter and email to its Web site after the close of the comment period. WAPA must receive written comments by the end of the consultation and comment period to ensure they are considered in WAPA's decision process.

Public information and comment forum locations are:

1. Denver—Embassy Suites, 7001 Yampa Street, Denver, Colorado.
2. Sioux Falls—Holiday Inn, 100 West 8th Street, Sioux Falls, South Dakota.

FOR FURTHER INFORMATION CONTACT: Mrs. Linda Cady-Hoffman, Rates Manager, Upper Great Plains Region, Western Area Power Administration, 2900 4th Avenue North, 6th Floor, Billings, MT 59101-1266, telephone: (406) 255-2920, email: cady@wapa.gov or UGPFirmRate@wapa.gov.

SUPPLEMENTARY INFORMATION:

Firm Electric Service

On December 2, 2014, the Deputy Secretary of Energy approved, on an interim basis, Rate Order No. WAPA-166 and Rate Schedules P-SED-F12 and P-SED-FP12 for the period beginning January 1, 2015, and ending December 31, 2019 (79 FR 72670-72677 (Dec. 8, 2014)).¹ These Rate Schedules are formula-based, providing for downward adjustments to the drought adder component.² On January 1, 2017, the drought adder component of the P-SMBP—ED effective Rate Schedules was adjusted downward, recognizing repayment of drought costs included in the drought adder component of the approved formula rates. The formula-based drought adder component needs to be adjusted down to zero in 2018 and such adjustment can be made using the approved annual drought adder adjustment process. However, since any adjustment to the base component must be done through a public rate process, WAPA now proposes to adjust both the base and drought adder components through a rate adjustment process.

WAPA proposes to adjust the formula-based drought adder component of firm power rate schedules down to zero in 2018, while the base component will be adjusted upward to address present costs. The P-SMBP Fiscal Year 2016 Power Repayment Study (PRS) revenue requirement and current water conditions in the P-SMBP are the determining factors for this proposed rate adjustment.

WAPA's Upper Great Plains Region (UGP) is also proposing the removal of the 5 percent voltage discount currently in the existing P-SMBP—ED firm power rate schedule P-SED-F12 and removing it from the firm power revenue requirement determined in the FY 2016 PRS. The voltage discount was originally created by the Bureau of Reclamation (BOR) in its firm power rate schedules prior to the creation of WAPA. This discount was to compensate certain preference customers for providing "transmission" facilities otherwise provided by the BOR and later WAPA. The effect of providing this discount to certain customers is to raise the firm power rates to all customers to recover the dollars lost by providing the discount. By removing the voltage discount, the overall P-SMBP—ED firm power rate will be lower and all firm power customers will pay firm power rates on an equivalent basis. The original intent of the voltage discount has been met in its nearly 70 years of application. The voltage discount has been difficult to administer equitably among customers. It takes considerable staff time to administer, impedes simplifying power and energy billing, and adds complexity to solely Upper Great Plains (UGP) power billing. Removing the voltage discount is revenue neutral for WAPA.

With the removal of the voltage discount taken into account, the proposed total annual revenue requirement for P-SMBP—ED is \$230.1 million for firm power and firm peaking power service. The existing P-SMBP—ED charges in the current rate schedules for firm power and firm peaking power are being reduced, as indicated in Table 1:

¹ FERC confirmed and approved Rate Order WAPA-166 on a final basis on March 18, 2015, in Docket No. EF15-3-000. See *United States Department of Energy, Western Area Power Administration (Pick-Sloan Missouri Basin Program—Eastern Division)*, 150 FERC ¶ 62,170.

² The drought adder component is a formula-based revenue requirement that includes future purchase power above timing purchases, previous purchase power drought deficits, and interest on the purchase power drought deficits. See 72 FR

64067 (November 14, 2007). The drought adder was added as a component to the energy and capacity rates in Rate Order No. WAPA-135, which was approved by the Deputy Secretary on an interim basis on November 14, 2007 (72 FR 64067). FERC confirmed and approved Rate Order WAPA-135 on a final basis on April 14, 2008, in Docket No. EF08-5031. See *United States Department of Energy, Western Area Power Administration (Pick-Sloan Missouri Basin Program—Eastern Division)*, 123 FERC ¶ 62,048. Western reviews the drought adder

each September to determine if drought costs differ from those projected in the Power Repayment Study and whether an adjustment to the drought adder is necessary. See 72 FR at 64071. The drought adder may be adjusted downward using the approved annual drought adder adjustment process, whereas an incremental upward adjustment to the drought adder component greater than the equivalent of 2 mills/kWh requires a public rate process. See 72 FR at 64071.

TABLE 1—SUMMARY OF CURRENT AND PROPOSED REVENUE REQUIREMENT AND RATES

Firm power service	Current under P-SED-F12/P-SED-FP12 with modified drought adder reduction as of January 1, 2017	Proposed under P-SED-F13/P-SED-FP13 as of January 1, 2018	Percent change
P-SMBP—ED Revenue Requirement (millions \$)	\$282.7	\$230.1	-19
P-SMBP—ED Composite Rate (mills/kWh)	28.25	24.00	-15
Firm Capacity (\$/kW-month)	\$6.50	\$5.25	-19
Firm Energy (mills/kWh)	16.18	13.27	-18
Firm Peaking Capacity (\$/kW-month)	\$5.85	\$4.75	-19
Firm Peaking Energy (mills/kWh) ¹	16.18	13.27	-18

¹ Firm Peaking Energy is normally returned. This charge will be assessed in the event Firm Peaking Energy is not returned.

Under the current rate methodology, rates for P-SMBP—ED firm power and firm peaking power service are designed to recover an annual revenue requirement that includes investment repayment, interest, purchase power, operation and maintenance, and other expenses within the allowable period. The annual revenue requirement continues to be allocated equally between capacity and energy.

WAPA is proposing to place Rate Schedules P-SED-F13 and P-SED-FP13 into effect for the 5-year period

beginning January 1, 2018, through December 31, 2022. The proposed adjustment updates the base component with present costs and reduces the drought adder component to zero, as the drought-related debts are projected to be fully repaid in 2018. The net effect of these adjustments results in an overall decrease to the P-SMBP—ED rates.

Base component costs for the P-SMBP—ED have increased primarily due to inflationary annual and capital cost increases associated with incorporating three new out-year

projections into the 5-year cost evaluation period of the current rate-setting PRS. Concurrently, WAPA will be reducing the P-SMBP—ED drought adder components of the firm power rates to zero recognizing the full repayment of drought costs in 2018. The anticipated net effect of these planned rate actions is the firm power rate charges for the P-SMBP—ED will be decreasing overall from the current rate charges. A comparison of the current and proposed components is listed in Table 2.

TABLE 2—SUMMARY OF P-SMBP—ED CHARGE COMPONENTS

	Current charges under rate schedules P-SED-F12 and P-SED-FP12 with modified drought adder reduction as of January 1, 2017			Proposed charges under rate schedules P-SED-F13 and P-SED-FP13 as of January 1, 2018			Change (percent)
	Base component	Drought adder component	Total charge	Base component	Drought adder component	Total charge	
Firm Capacity (\$/kWmonth)	\$4.90	\$1.60	\$6.50	\$5.25	\$0.00	\$5.25	-19
Firm Energy (mills/kWh)	12.33	3.85	16.18	13.27	0.00	13.27	-18
Firm Peaking Capacity (\$/kWmonth)	\$4.45	\$1.40	\$5.85	\$4.75	\$0.00	\$4.75	-19
Firm Peaking Energy (mills/kWh) ¹ ..	12.33	3.85	16.18	13.27	0.00	13.27	-18

¹ Firm peaking energy is normally returned. This charge will be assessed in the event firm peaking energy is not returned.

As a part of the current and proposed rate schedules, WAPA provides for a formula-based adjustment of the drought adder component of up to 2 mills/kWh. The 2 mills/kWh cap is intended to place a limit on the amount the drought adder component can be adjusted relative to associated drought costs to recover costs attributable to the drought adder formula rate for any one-year cycle. Continuing to identify the firm power service revenue requirement using base and drought adder components will assist WAPA in the presentation of future impacts of droughts, demonstrate repayment of drought-related costs in the PRS, and allow WAPA to be more responsive to changes caused by drought-related expenses. WAPA will continue to charge and bill its customers firm power

and firm peaking power service rates for energy and capacity, which are the sum of the base and drought adder components.

Sale of Surplus Products

In addition to the firm power and firm peaking power rate schedules, WAPA is proposing a new formula-based rate schedule, P-SED-M1, applicable to the sale of surplus energy and capacity products. The schedule includes reserves, regulation, frequency response, and energy. If WAPA UGP surplus products are available, the charge will be determined based on market rates, plus administrative costs. The customer will be responsible for acquiring transmission service necessary to deliver the product(s) for which a separate charge may be incurred. WAPA

is proposing to place Rate Schedule P-SED-M1 into effect for the 5-year period beginning January 1, 2018, through December 31, 2022.

Legal Authority

The proposed rates constitute a major rate adjustment, as defined by 10 CFR 903.2(e); therefore, WAPA will hold the public information and public comment forums for this rate adjustment, pursuant to 10 CFR 903.15 and 903.16. WAPA will review all timely public comments and make amendments or adjustments to the proposals as appropriate. Proposed rates will be forwarded to the Deputy Secretary of Energy for approval on an interim basis.

WAPA is establishing firm power service rates, firm peaking power service rates, and sale of surplus

product formula rates for P-SMBP-ED under the Department of Energy (DOE) Organization Act (42 U.S.C. 7152); the Reclamation Act of 1902 (ch. 1093, 32 Stat. 388), as amended and supplemented by subsequent enactments, particularly section 9(c) of the Reclamation Project Act of 1939 (43 U.S.C. 485h(c)) and section 5 of the Flood Control Act of 1944 (16 U.S.C. 825s); and other acts specifically applicable to the projects involved.

By Delegation Order No. 00-037.00B, effective November 19, 2016, the Secretary of Energy delegated: (1) The authority to develop power and transmission rates to WAPA's Administrator; (2) the authority to confirm, approve, and place such rates into effect on an interim basis to the Deputy Secretary of Energy; and (3) the authority to confirm, approve, and place into effect on a final basis, to remand or to disapprove such rates to FERC. Existing DOE procedures for public participation in power rate adjustments (10 CFR part 903) were published on September 18, 1985 (50 FR 37835).

Availability of Information

All brochures, studies, comments, letters, memorandums, or other documents WAPA initiates or uses to develop the proposed rates will be available for inspection and copying at the Upper Great Plains Regional Office, located at 2900 4th Avenue North, 6th Floor, Billings, Montana. These documents and supporting information will be posted on WAPA's Web site as they become available under the "2018 Firm Rate Adjustment" section located at <https://www.wapa.gov/regions/UGP/rates/Pages/2018-firm-rate-adjustment.aspx>.

Ratemaking Procedure Requirements

Environmental Compliance

In compliance with the National Environmental Policy Act (NEPA) of 1969, 42 U.S.C. 4321-4347; the Council on Environmental Quality Regulations for implementing NEPA (40 CFR parts 1500-1508); and DOE NEPA Implementing Procedures and Guidelines (10 CFR part 1021), WAPA is in the process of determining whether an environmental assessment or an environmental impact statement should be prepared or if this action can be categorically excluded from those requirements.

Determination Under Executive Order 12866

WAPA has an exemption from centralized regulatory review under Executive Order 12866; accordingly, no

clearance of this notice by the Office of Management and Budget is required.

Dated: June 27, 2017.

Mark A. Gabriel,
Administrator.

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