

# **ENVIRONMENTAL REVIEW FOR CATEGORICAL EXCLUSION DETERMINATION**

## **Rocky Mountain Region, Western Area Power Administration**

**Vernal-Hayden 138-kV Transmission Line  
Access Road Maintenance and Structure Replacements  
Moffat and Routt Counties, Colorado  
*Project Number: 2020-034*  
*Expiration Date: December 31, 2023***

**A. Brief Description of Proposal:** Western Area Power Administration (WAPA), Rocky Mountain Region (RMR), proposes to replace structures on its Vernal-Hayden (VNL-HDN) 138-kV Transmission Line in Moffat and Routt Counties, Colorado. The following structures are proposed for replacement: 70/1, 70/7, 71/2, 75/3, 77/2, 82/3, 83/3, 83/9, 84/3, 84/4, 86/6, 87/2, 90/1, 90/6, 90/7, 91/2, 91/6, 92/4, 92/5, 92/8, 93/4, 94/8, 94/9, 95/4, 95/7, 95/8, 96/8, 98/2, 98/3, 98/9, 99/5, 102/1, 102/3, 102/6, 102/7, 113/2, 113/4, 113/6, 115/3, 115/7, 121/5, 121/6, and 122/8. Due to the nature of WAPA's right-of-way (ROW) in the project area, access road and ROW maintenance will be necessary to complete these structure replacements. The new transmission structures will be 5 to 10 feet taller than the existing structures and have minor structural updates to meet current WAPA design standards, but will be visually similar to the existing structures. The new structures will be placed in the existing structure holes whenever possible. The scope of the structure replacements will include removing the existing structures, re-auguring the existing structure holes or auguring new structure holes, installing the new wood structures, backfilling the structure holes, and installing new hardware. The scope of the access road and ROW maintenance may include: blading; grading; removal of rocks, vegetation, and other obstacles impeding safe travel; installation, repair, and replacement of water bars, rip-rap, and other erosion control measures; cleanout, repair, and in-kind replacement of culverts and other drainage features; and landing construction. Equipment used for this project may include bucket trucks, truck-mounted augers and cranes, skid-steer loaders, utility trucks, pole trailers, equipment trailers, motor graders, bulldozers, excavators, dump trucks, and compactors. Work will occur within WAPA's existing ROW and access routes across private land and public lands managed by the Bureau of Land Management and the State of Colorado.

**B. Special Stipulations Pertaining to the Proposal:**

- 1) If the scope of work of this project changes, RMR's Environment Department must be contacted to determine whether additional environmental review is required.
- 2) **This Categorical Exclusion expires on December 31, 2023.** If all project work has not been completed by the expiration date, or if the need for an environmental compliance extension is anticipated, RMR's Environment Department must be contacted for an updated environmental review.
- 3) Only in-kind culvert replacement and crossing maintenance is authorized. If culverts or crossings must be placed in new locations, RMR's Environment Department must be contacted to determine whether additional environmental review is required.
- 4) If rip-rap or other fill must be placed within waters of the United States (within wetland boundaries or below the ordinary high water mark of surface waters), RMR's Environment Department must be contacted to determine whether additional environmental review is required.

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- 5) **Access road maintenance associated with this project must be limited to the blue highlighted areas on the provided clearance maps. Cultural resource avoidance maps are also provided and no maintenance activities are authorized within the culturally sensitive areas shown on these maps. All access for this project must occur via existing access roads. If you have questions about these maps, please contact Bill Ankele at (970) 302-4753.**
- 6) **For work at Structures 70/1, 70/7, 71/2, 75/3, 77/2, 89/10, 90/1, 90/6, 90/7, 91/2, 91/6, 92/4, 92/5, 92/8, 93/4, 94/8, 94/9, 95/4, 95/7, 95/8, 96/8, 98/2, 98/3, 98/9, 99/5, 102/1, 102/3, 102/6, and 102/7, WAPA must adhere to the following restrictions between March 1 and July 15 to minimize disturbance to breeding and nesting greater sage-grouse:**
  - a) **From March 1 to May 15, work should only occur between the hours of 9AM and 6PM.**
  - b) **From May 15 to July 15, work should be avoided.**
  - c) **If work must occur between May 15 and July 15, contact RMR's Environment Department at least 5 days prior to initiation of the project to arrange for an on-site biological monitor to ensure avoidance of greater sage-grouse nesting activities.**
- 7) Any injured or orphaned birds, and all active nest relocations, must be immediately reported to the RMR Avian Protection Lead at (970) 593-8803. Any dead birds must be reported to the RMR Avian Protection Lead within twenty-four (24) hours of discovery. Additional documentation, such as photographs and GPS coordinates, may be requested to support RMR's reporting requirements to the U.S. Fish and Wildlife Service.
- 8) Transmission line components must be designed and constructed in conformance with the most current editions of *Suggested Practices for Avian Protection on Power Lines* and *Reducing Avian Collisions with Power Lines*, both published by the Avian Power Line Interaction Committee (APLIC), to minimize avian collision and electrocution risk while maintaining safe and reliable electrical service.
- 9) If any cultural resources are inadvertently discovered during implementation of the proposed action, work within 100 feet of the discovery area must halt immediately and an RMR Archaeologist must be contacted immediately at (970) 461-7563 or (970) 461-7214. Work in the area of discovery must not resume until notification to proceed is provided by an RMR Archaeologist.
- 10) If any possible human remains are inadvertently discovered during implementation of the proposed action, work within 100 feet of the discovery area must halt immediately and an RMR Archaeologist must be notified immediately at (970) 461-7563 or (970) 461-7214 (no later than 24 hours from the time of discovery). A reasonable effort must be made to protect the remains from looting and/or further damage. Work in the area of discovery must not resume until notification to proceed is provided by an RMR Archaeologist.

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11) To prevent the transport of non-native and invasive plants and animals, including noxious weeds and aquatic nuisance species, work crews must thoroughly wash all vehicles and equipment (trailers, trucks, UTVs, etc.) before entering the action area and working on the project.

12) Activities involving the use of fuel, oil, hydraulic fluid, or other petroleum products must comply with RMR's Spill Response Plan (SRP).

**C. Number and Title of the Categorical Exclusion Being Applied:** (See text in 10 CFR Part 1021, Subpart D.)

B1.3 Routine maintenance

**D. Regulatory Requirements in 10 CFR Part 1021.410 (b):** (See full text in regulation and attached checklist.)

1) The proposed action fits within a class of actions listed in Appendix A or B to Subpart D.

For classes of actions listed in Appendix B, the following conditions are integral elements. To fit within a class, the proposal must not:

- Threaten a violation of applicable statutory, regulatory, or permit requirements for environment, safety, and health, or similar requirements of DOE or Executive Orders;
- Require siting and construction or major expansion of waste storage, disposal, recovery, or treatment facilities (including incinerators), but the proposal may include categorically excluded waste storage, disposal, recovery, or treatment actions or facilities;
- Disturb hazardous substances, pollutants, contaminants, or CERCLA-excluded petroleum and natural gas products that preexist in the environment such that there would be uncontrolled or unpermitted releases;
- Have the potential to cause significant impacts on environmentally sensitive resources. An environmentally sensitive resource is typically a resource that has been identified as needing protection through Executive Order, statute, or regulation by Federal, State, or local government, or a federally-recognized Indian tribe. An action may be categorically excluded if, although sensitive resources are present, the action would not have the potential to cause significant impacts on those resources (such as construction of a building with its foundation well above a sole-source aquifer or upland surface soil removal on a site that has wetlands). Environmentally sensitive resources include, but are not limited to, those listed in paragraph B. (4) (see Attachment A).

2) There are no extraordinary circumstances related to the proposal that may affect the significance of the environmental effects of the proposal.

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- 3) The proposal is not “connected” to other actions with potentially significant impacts, is not related to other proposed actions with cumulatively significant impacts, and is not precluded by 40 CFR Part 1506.1 or 10 CFR Part 1021.211.

**E. Determination:** Based on my review of information provided to me and in my possession concerning the proposed action, I have determined that the proposed action fits within the specified class of actions, the other regulatory requirements set forth above are met, and the proposed action is categorically excluded from requirements for an EA or an EIS.

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Signature and Date

Matt Blevins  
NEPA Compliance Officer  
Western Area Power Administration

Prepared by:  
Andrea Severson, Environmental Protection Specialist  
Bill Ankele, Archaeologist

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**ATTACHMENT A  
Conditions That Are Integral Elements of the Classes  
of Actions in Appendix B That Apply to This Proposal**  
Checklist for Categorical Exclusion Determination, revised Nov. 2011

<b>Application of Categorical Exclusions (1021.410)</b>	Disagree	Agree	Unknown
(b)(1) The proposal fits within a class of actions that is listed in appendix B to subpart D.		X	
(b)(2) There are no extraordinary circumstances related to the proposal that may affect the significance of the environmental effects of the proposal, including, but not limited to, scientific controversy about the environmental effects of the proposal; uncertain effects or effects involving unique or unknown risks; and unresolved conflicts concerning alternate uses of available resources.		X	
(b)(3) The proposal has not been segmented to meet the definition of a categorical exclusion. Segmentation can occur when a proposal is broken down into small parts in order to avoid the appearance of significance of the total action. The scope of a proposal must include the consideration of connected and cumulative actions, that is, the proposal is not connected to other actions with potentially significant impacts (40 CFR Part 1508.25(a)(1)), is not related to other actions with individually insignificant but cumulatively significant impacts (40 CFR Part 1508.27(b)(7)), and is not precluded by 40 CFR Part 1506.1 or § 1021.211 of this part concerning limitations on actions during EIS preparation.		X	
<b>B. Conditions that are Integral Elements of the Classes of Actions in Appendix B.</b>	NO	YES	Unknown
(1) Threaten a violation of applicable statutory, regulatory, or permit requirements for environment, safety and health, or similar requirements of DOE or Executive Orders.	X		
(2) Require siting and construction or major expansion of waste storage, disposal, recovery, or treatment facilities (including incinerators), but the proposal may include categorically excluded waste storage, disposal, recovery, or treatment actions or facilities.	X		
(3) Disturb hazardous substances, pollutants, contaminants, or CERCLA-excluded petroleum and natural gas products that preexist in the environment such that there would be uncontrolled or unpermitted releases.	X		
(4) Have the potential to cause significant impacts on environmentally sensitive resources. An environmentally sensitive resource is typically a resource that has been identified as needing protection through Executive Order, statute, or regulation by Federal, State, or local government, or a federally-recognized Indian tribe. An action may be categorically excluded if, although sensitive resources are present, the action would not have the potential to cause significant impacts on those resources (such as construction of a building with its foundation well above a sole-source	X		

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aquifer or upland surface soil removal on a site that has wetlands). Environmentally sensitive resources include, but are not limited to:			
(i) Property (such as sites, buildings, structures, and objects) of historic, archaeological, or architectural significance designated by a Federal, State, or local government, or property determined to be eligible for listing on the National Register of Historic Places;	X		
(ii) Federally-listed threatened or endangered species or their habitat (including critical habitat) or Federally-proposed or candidate species or their habitat (Endangered Species Act); state-listed or State-proposed endangered or threatened species or their habitat; Federally-protected marine mammals and Essential Fish Habitat (Marine Mammal Protection Act; Magnuson-Stevens Fishery Conservation and Management Act); and otherwise Federally-protected species (such as under the Bald and Golden Eagle Protection Act or the Migratory Bird Treaty Act);	X		
(iii) Floodplains and wetlands (as defined in 10 CFR Part 1022.4, —Compliance with Floodplain and Wetland Environmental Review Requirements: “Definitions,” or its successor);	X		
(iv) Areas having a special designation such as Federally-and state-designated wilderness areas, national parks, national monuments, national natural landmarks, wild and scenic rivers, state and Federal wildlife refuges, scenic areas (such as National Scenic and Historic Trails or National Scenic Areas), and marine sanctuaries;	X		
(v) Prime or unique farmland, or other farmland of statewide or local importance, as defined at 7 CFR Part 658.2(a), —Farmland Protection Policy Act: Definitions, or its successor;	X		
(vi) Special sources of water (such as sole-source aquifers, wellhead protection areas, and other water sources that are vital in a region); and	X		
(vii) Tundra, coral reefs, or rain forests; or	X		
(5) Involve genetically engineered organisms, synthetic biology, governmentally designated noxious weeds, or invasive species, unless the proposed activity would be contained or confined in a manner designed and operated to prevent unauthorized release into the environment and conducted in accordance with applicable requirements, such as those of the Department of Agriculture, the Environmental Protection Agency, and the National Institutes of Health.	X		