

ENVIRONMENTAL REVIEW FOR CATEGORICAL EXCLUSION DETERMINATION

Rocky Mountain Region, Western Area Power Administration

North Gunnison - Salida 115-kV Transmission Line

Vegetation Management, Task Order No. 137

Chaffee and Gunnison Counties, Colorado

Project No. 2016-151

A. **Brief Description of Proposal:** Western Area Power Administration (WAPA) proposes to conduct routine vegetation management along its North Gunnison - Salida (NGU-SLA) 115-kV Transmission Line. Routine vegetation management will be conducted within WAPA's right-of-way (ROW) in Chaffee County, Colorado, between the Salida (SLA) Substation and Structure 6/8, and in Gunnison County, Colorado, from Structure 40/8 to Structure 41/2. The intent of WAPA's vegetation management program is to secure and maintain a manageable and stable ROW that minimizes vegetative threats to transmission system safety, security, and reliability, and ultimately does not require frequent re-treatments. Achieving a desired condition is a process that may require several iterations over an extended period of time. Once a desired condition is achieved, it is intended that the desired condition will be proactively maintained. WAPA's desired condition, as stated in *WAPA Order 450.3B*, is consistent with ANSI A300 Part 7. The intent of this proposed activity is to continue to move the NGU-SLA ROW closer to WAPA's desired condition. This proposed activity will enlist trained vegetation management crews to assess the ROW condition, identify incompatible vegetation, and trim and remove incompatible vegetation, including "danger trees" as defined in *WAPA Order 430.1B*, using the appropriate means for the terrain and vegetation type. Appropriate means of vegetation removal may include equipment such as masticators, hydroaxes, skid-steers with brush-hog attachments, mulchers, chippers, chainsaws, pickup trucks, ATVs, measuring equipment, and associated forestry tools. The transmission line will be accessed via existing access routes; no road maintenance or new road construction is required, and only rubber-tired or rubber-tracked vehicles will be used. The proposed work will be confined to WAPA's existing ROW.

B. **Number and Title of the Categorical Exclusion Being Applied:** (See text in 10 CFR Part 1021, Subpart D.)

B1.3. Routine Maintenance:

Routine maintenance activities and custodial services for buildings, structures, rights-of-way, infrastructures (including, but not limited to, pathways, roads, and railroads), vehicles and equipment, and localized vegetation and pest control, during which operations may be suspended and resumed, provided that the activities would be conducted in a manner in accordance with applicable requirements. Custodial services are activities to preserve facility appearance, working conditions, and sanitation (such as cleaning, window washing, lawn mowing, trash collection, painting, and snow removal). Routine maintenance activities, corrective (that is, repair), preventive, and predictive, are required to maintain and preserve buildings, structures, infrastructures, and equipment in a condition suitable for a facility to be used for its designated purpose. Such maintenance may occur as a result of severe weather (such as hurricanes, floods, and tornados), wildfires, and other such events. Routine maintenance may result in replacement to the extent that replacement is in-kind and is not a substantial upgrade or improvement. In-kind replacement includes installation of new components to replace outmoded components, provided that the replacement does not result in a significant change in the expected useful life, design capacity, or function of the facility. Routine maintenance does not include replacement of a major component that significantly extends the originally intended useful life of a facility (for example, it does not

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include the replacement of a reactor vessel near the end of its useful life). Routine maintenance activities include, but are not limited to:

- (a) Repair or replacement of facility equipment, such as lathes, mills, pumps, and presses;
- (b) Door and window repair or replacement;
- (c) Wall, ceiling, or floor repair or replacement;
- (d) Reroofing;
- (e) Plumbing, electrical utility, lighting, and telephone service repair or replacement;
- (f) Routine replacement of high-efficiency particulate air filters;
- (g) Inspection and/or treatment of currently installed utility poles;
- (h) Repair of road embankments;
- (i) Repair or replacement of fire protection sprinkler systems;
- (j) Road and parking area resurfacing, including construction of temporary access to facilitate resurfacing, and scraping and grading of unpaved surfaces;
- (k) Erosion control and soil stabilization measures (such as reseeded, gabions, grading, and revegetation);
- (l) Surveillance and maintenance of surplus facilities in accordance with DOE Order 435.1, "Radioactive Waste Management," or its successor;
- (m) Repair and maintenance of transmission facilities, such as replacement of conductors of the same nominal voltage, poles, circuit breakers, transformers, capacitors, crossarms, insulators, and downed powerlines, in accordance, where appropriate, with 40 CFR part 761 ("Polychlorinated Biphenyls Manufacturing, Processing, Distribution in Commerce, and Use Prohibitions") or its successor;
- (n) Routine testing and calibration of facility components, subsystems, or portable equipment (such as control valves, in-core monitoring devices, transformers, capacitors, monitoring wells, lysimeters, weather stations, and flumes);
- (o) Routine decontamination of the surfaces of equipment, rooms, hot cells, or other interior surfaces of buildings (by such activities as wiping with rags, using strippable latex, and minor vacuuming), removal of contaminated intact equipment and other materials (not including spent nuclear fuel or special nuclear material in nuclear reactors); and
- (p) Removal of debris.

C. Regulatory Requirements in 10 CFR 1021.410 (b): (See full text in regulation and attached checklist.)

- 1) The proposed action fits within a class of actions listed in Appendix A or B to Subpart D.

For classes of actions listed in Appendix B, the following conditions are integral elements. To fit within a class, the proposal must not:

- Threaten a violation of applicable statutory, regulatory, or permit requirements for environment, safety, and health, or similar requirements of DOE or Executive Orders;

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- Require siting and construction or major expansion of waste storage, disposal, recovery, or treatment facilities (including incinerators), but the proposal may include categorically excluded waste storage, disposal, recovery, or treatment actions or facilities;
 - Disturb hazardous substances, pollutants, contaminants, or CERCLA-excluded petroleum and natural gas products that preexist in the environment such that there would be uncontrolled or unpermitted releases;
 - Have the potential to cause significant impacts on environmentally sensitive resources. An environmentally sensitive resource is typically a resource that has been identified as needing protection through Executive Order, statute, or regulation by Federal, State, or local government, or a federally recognized Indian tribe. An action may be categorically excluded if, although sensitive resources are present, the action would not have the potential to cause significant impacts on those resources (such as construction of a building with its foundation well above a sole-source aquifer or upland surface soil removal on a site that has wetlands). Environmentally sensitive resources include, but are not limited to, those listed in paragraph B. (4) (see Attachment A).
- 2) There are no extraordinary circumstances related to the proposal that may affect the significance of the environmental effects of the proposal.
- 3) The proposal is not “connected” to other actions with potentially significant impacts, is not related to other proposed actions with cumulatively significant impacts, and is not precluded by 40 CFR 1506.1 or 10 CFR 1021.211.

D. Special Stipulations Pertaining to the Proposal:

- 1) If the scope of work of this project changes, WAPA’s Environmental Division must be contacted to determine whether additional environmental review is required.
- 2) **This Categorical Exclusion expires February 28, 2018.** If all project work has not been completed by the expiration date, or if the need for an environmental compliance extension is anticipated, WAPA’s Environmental Division must be contacted for an updated environmental review.
- 3) **To minimize erosion, any shrubs that need to be cut shall be left at least 2 feet tall.**
- 4) **The proposed action shall be completed on foot with hand tools (i.e. chainsaws) within the following locations:**
- | | |
|------------------------------------|------------------------------------|
| • Structures 0/2-0/5 | • Structures 3/4-3/8 |
| • Within 175 feet of Structure 0/7 | • Within 250 feet of Structure 4/2 |
| • Structures 1/7-1/8 | • Structures 5/8-5/9 |
| • Structures 2/2-2/3 | • Structures 6/5-6/6 |
| • Structures 3/1-3/2 | • From Structure 40/8 to Co Rd 76 |

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No brush piling or dragging of felled trees shall occur in these locations, and all vehicular traffic (other than with an ATV) shall be confined to existing access roads. Avoidance maps have been provided to WAPA's Vegetation Management Specialist.

- 5) Between Structures 40/8 and 41/2, the following conservation measures for Gunnison sage-grouse shall be observed:**
 - a. Activities shall focus on the removal of "danger trees" with minimal impact to shrubs and other vegetation that does not pose a threat to the transmission line.**
 - b. Between March 1 and May 15, activities shall only be conducted two hours after sunrise through two hours before sunset to avoid or minimize potential lek impact.**
 - c. An avian monitor shall monitor the project for any Gunnison sage-grouse activity and shall direct work crews away from areas of Gunnison sage-grouse activity.**
 - d. Vegetation management activities shall be completed as soon as possible. WAPA's Vegetation Management Specialist shall provide notice to WAPA's Environmental Division if work must occur between June 1 and July 31.**
- 6) An avian monitor has been contracted under BPA Call #DE-BP0005675 for all activities occurring during the March 1 to July 31 general nesting period. The avian monitor will conduct pedestrian surveys no more than 5 calendar days in advance of the vegetation management crews to identify active nests that are to be avoided. All schedule and work area updates shall be communicated directly to the avian monitor. Contact information for the avian monitor has been provided to WAPA's Vegetation Management Specialist. WAPA's Environmental Division will communicate any monitoring contract changes directly to WAPA's Vegetation Management Specialist.**
- 7) If any cultural resources are inadvertently discovered during implementation of the proposed action, work within 100-feet of the discovery area shall halt immediately, WAPA's archaeologist shall be contacted immediately, and the resource shall be evaluated by an archaeologist or historian who meets the Secretary of the Interior's Professional Qualification Standards (36 CFR Part 61). Work in the area of discovery shall not resume until notification to proceed is provided by WAPA's archaeologist.**
- 8) If any possible human remains are inadvertently discovered during implementation of the proposed action, work within 100-feet of the discovery area shall halt immediately and WAPA's archaeologist shall be notified immediately by telephone (no later than 24 hours from the time of discovery). A reasonable effort shall be made to protect the remains from looting and/or further damage. If the discovery is located on Federal or tribal lands, the provisions of the Native American Graves Protection and Repatriation Act of 1990, as amended, and implementing regulations 43 CFR 10 shall be followed. In this situation, a mandatory minimum 30 day halt to construction activities in the area of discovery is required. If the discovery is located on State or private lands, the appropriate State laws regarding the discovery of human remains shall be followed. Work in the area of discovery shall not resume until notification to proceed is provided by WAPA's archaeologist.**

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- 9) WAPA has a clean vehicle policy intended to prevent the transport of non-native and invasive plants and animals, including noxious weeds and aquatic nuisance species. Operators will be required to thoroughly wash all vehicles and equipment (trailers, trucks, UTVs, etc.) before entering the action area and working on the project.
- 10) Crews shall exercise care to preserve the natural landscape and shall conduct this vegetation management project to prevent any unnecessary destruction, scarring, or defacing of the natural surroundings in the project vicinity. Except where clearing is required for transmission system safety, security, and reliability, vegetation shall be preserved and shall be protected from damage by WAPA's vegetation management operations and equipment.
- 11) To minimize impacts to the environment and prevent damage to access roads, operation of off-road equipment will not be permitted during periods of heavy rains, when soils are wet, or when excessive soil damage may occur due to unsuitable operating conditions. Project work shall not be conducted during periods when the soil is too wet to adequately support equipment. If equipment creates ruts in excess of six inches deep, the soil shall be deemed too wet to adequately support equipment.
- 12) To prevent spills of fuel, oil, hydraulic fluid, or other petroleum products into the environment during fueling or maintenance activities for vehicles, equipment, or tools, project site personnel shall maintain an appropriately sized containment device to contain incidental spills under any work area. All fueling activities shall take place over a drip pan lined with absorbent pads. Used absorbent pads shall be placed into an approved DOT container and removed from the project site for appropriate disposal. In addition, project site personnel shall have on hand sufficient supplies, such as absorbent mats, booms, socks, or other spill containment materials, to be available for immediate spill prevention, containment, and cleanup prior to commencing any refueling activities.

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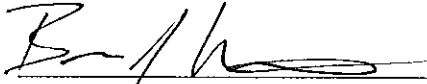
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- E. **Determination**: Based on my review of information provided to me and in my possession concerning the proposed action, I have determined that the proposed action fits within the specified class of actions, the other regulatory requirements set forth above are met, and the proposed action is categorically excluded from requirements for an EA or an EIS.



Signature

Date: 15 MAY 2017

Brian Little
NEPA Compliance Officer
Rocky Mountain Customer Service Region
Western Area Power Administration

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ATTACHMENT A

**Conditions That Are Integral Elements of the Classes
of Actions in Appendix B That Apply to This Proposal**

Checklist for Categorical Exclusion Determination, revised Nov. 2011

Application of Categorical Exclusions (1021.410)	Disagree	Agree	Unknown
(b)(1) The proposal fits within a class of actions that is listed in appendix B to subpart D.		X	
(b)(2) There are no extraordinary circumstances related to the proposal that may affect the significance of the environmental effects of the proposal, including, but not limited to, scientific controversy about the environmental effects of the proposal; uncertain effects or effects involving unique or unknown risks; and unresolved conflicts concerning alternate uses of available resources.		X	
(b)(3) The proposal has not been segmented to meet the definition of a categorical exclusion. Segmentation can occur when a proposal is broken down into small parts in order to avoid the appearance of significance of the total action. The scope of a proposal must include the consideration of connected and cumulative actions, that is, the proposal is not connected to other actions with potentially significant impacts (40 CFR 1508.25(a)(1)), is not related to other actions with individually insignificant but cumulatively significant impacts (40 CFR 1508.27(b)(7)), and is not precluded by 40 CFR 1506.1 or § 1021.211 of this part concerning limitations on actions during EIS preparation.		X	
B. Conditions that are Integral Elements of the Classes of Actions in Appendix B.	NO	YES	Unknown
(1) Threaten a violation of applicable statutory, regulatory, or permit requirements for environment, safety and health, or similar requirements of DOE or Executive Orders.	X		
(2) Require siting and construction or major expansion of waste storage, disposal, recovery, or treatment facilities (including incinerators), but the proposal may include categorically excluded waste storage, disposal, recovery, or treatment actions or facilities;	X		
(3) Disturb hazardous substances, pollutants, contaminants, or CERCLA-excluded petroleum and natural gas products that preexist in the environment such that there would be uncontrolled or unpermitted releases;	X		
(4) Have the potential to cause significant impacts on environmentally sensitive resources. An environmentally sensitive resource is typically a resource that has been identified as needing protection through Executive Order, statute, or regulation by Federal, state, or local government, or a federally recognized Indian tribe. An	X		

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<p>action may be categorically excluded if, although sensitive resources are present, the action would not have the potential to cause significant impacts on those resources (such as construction of a building with its foundation well above a sole-source aquifer or upland surface soil removal on a site that has wetlands). Environmentally sensitive resources include, but are not limited to:</p>			
<p>(i) Property (such as sites, buildings, structures, and objects) of historic, archaeological, or architectural significance designated by a Federal, state, or local government, or property determined to be eligible for listing on the National Register of Historic Places;</p>	X		
<p>(ii) Federally-listed threatened or endangered species or their habitat (including critical habitat) or Federally- proposed or candidate species or their habitat (Endangered Species Act); state-listed or state-proposed endangered or threatened species or their habitat; Federally-protected marine mammals and Essential Fish Habitat (Marine Mammal Protection Act; Magnuson-Stevens Fishery Conservation and Management Act); and otherwise Federally-protected species (such as under the Bald and Golden Eagle Protection Act or the Migratory Bird Treaty Act);</p>	X		
<p>(iii) Floodplains and wetlands (as defined in 10 CFR 1022.4, —Compliance with Floodplain and Wetland Environmental Review Requirements: “Definitions,” or its successor);</p>	X		
<p>(iv) Areas having a special designation such as Federally- and state-designated wilderness areas, national parks, national monuments, national natural landmarks, wild and scenic rivers, state and Federal wildlife refuges, scenic areas (such as National Scenic and Historic Trails or National Scenic Areas), and marine sanctuaries;</p>	X		
<p>(v) Prime or unique farmland, or other farmland of statewide or local importance, as defined at 7 CFR 658.2(a), —Farmland Protection Policy Act: Definitions, or its successor;</p>	X		
<p>(vi) Special sources of water (such as sole-source aquifers, wellhead protection areas, and other water sources that are vital in a region); and</p>	X		
<p>(vii) Tundra, coral reefs, or rain forests; or</p>	X		

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(5) Involve genetically engineered organisms, synthetic biology, governmentally designated noxious weeds, or invasive species, unless the proposed activity would be contained or confined in a manner designed and operated to prevent unauthorized release into the environment and conducted in accordance with applicable requirements, such as those of the Department of Agriculture, the Environmental Protection Agency, and the National Institutes of Health.	X		
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